

# Option Value and Storefront Vacancy in New York City\*

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## Abstract

Why do storefronts remain empty for more than a year in some of the world’s highest-rent retail districts? Landlords with vacancies derive option value from two sources of uncertainty. First, increasing downstream retail demand may drive up market rents tomorrow. Second, different tenants may have different willingness to pay for the same space, creating an incentive for landlords to wait for a particularly high rent offer. High move-in costs, search frictions, and high contract dissolution costs for landlords amplify this option value. We estimate the model parameters by matching quarterly vacancy rates, lease-up rates, and tenant exit rates from a comprehensive, high-frequency storefront tracking service, combined with micro data on commercial leases. In a counterfactual exercise, we find that reducing the variance of the match quality distribution by 50% reduces long-run vacancy rates by 33% on average, while reducing the variance of the aggregate state variable has almost no effect. Finally, we use the estimated model to quantify the impact of a retail vacancy tax on long-run vacancy rates, average rents, and social welfare. Vacancies would have to generate negative externalities of \$18.72 per square foot per quarter (about 30% of average rents) to justify a 1% vacancy tax on assessed property values.

## 1 Introduction

Why do retail vacancies persist in high-value urban areas, where landlords with vacant storefronts appear to forgo quarterly rents of \$50 or even \$100 per square foot? In Manhattan, the average vacancy spell between 2015 and 2019 lasted 16 months, and only 50% of vacancies were filled after one year. We build and estimate a structural model of storefront leasing to test possible reasons why

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rents do not adjust more quickly to clear the market and fill vacancies. One possible explanation is that search frictions make it difficult for landlords and tenants to find each other to transact. Another is that landlords believe that they will be able to charge higher rents tomorrow relative today because of changes in downstream retail demand. We find that a third story explains the bulk of long-run vacancy rates: for (often unobservable) reasons, different tenants have different earnings potential, and this different willingness to pay, for the same space. Because leases are long, and eviction is costly, the value of waiting for a tenant with a high match quality for a particular space can be very high. In a counterfactual exercise, we show that reducing the variance of the match quality distribution by 50% would reduce the long-run vacancy rate by about 33% on average. Reducing the variance of demand shocks plays a much smaller role.

In our model, vacant landlords search for potential tenants, who vary in expected profitability and therefore willingness to pay for space. Agents receive new information about downstream retail demand each period. When landlords encounter tenants, they make take-it-or-leave-it rent offers for 10-year leases, conditioning the rent offer on current and expected future market conditions. If the tenant accepts the rent offer, they pay an up-front move-in cost and begin operating. Consistent with the market norm in New York City, we assume that landlords cannot evict tenants who are in compliance with their lease contracts.<sup>1</sup> This constraint, combined with long lease lengths, makes landlords highly selective when choosing among potential tenants. Search frictions prevent landlords from examining all potential future tenants at once, so landlords choose to keep their spaces vacant until they encounter a tenant with a sufficiently high willingness to pay.

While landlords' exercise of option value determines when a vacancy ends, tenants' exercise of option value often determines when a vacancy begins. Unlike landlords, tenants in Manhattan can unilaterally exit a lease at a low cost.<sup>2</sup> In the model, tenants choose whether to continue or exit each period. The asymmetric nature of lease dissolution costs creates option value for landlords and tenants at different times: landlords have option value while vacant, and tenants have it while the lease is in effect.

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<sup>1</sup>Anecdotal evidence from many market participants suggests that lease renegotiation before expiration is extremely rare (the exception being the months following the onset of the COVID-19 pandemic, which occurred after our study period). This appears to be due to the fact that lease contracts underlie the loans landlords take out from lenders, which are then securitized and sold to investors. See Glancy et al. (2022) for a longer discussion of constraints to loan modifications for commercial mortgage-backed securities.

<sup>2</sup>The basis for this assumption is discussed in section 3.

We leverage a dataset which tracks storefront vacancy and occupancy at a high frequency with near-universal coverage of Manhattan storefronts. These data were collected by a mapping service which employed and trained staff to verify storefronts' status every four to six weeks. The high frequency nature of this data not only allows us to compute vacancy rates for different neighborhoods with a high level of accuracy, but also to observe individual storefronts' transitions into and out of vacancy. For estimation, we extend our time series of neighborhood-level vacancy rates with vacancy rates reported by the New York City Office of the Comptroller. We observe contractual rents and lease durations from a dataset which is crowdsourced from brokers. Our combined dataset is essential for this analysis because vacancy and commercial rent data for most cities is not widely available. City governments hold tax filings closely — New York has collected data on vacancy rates from tax filings since at least 2007, but did not make this information public until 2019<sup>3</sup> — and real estate brokerage firms cover much smaller, more highly selected retail corridors.

Our data generate several facts which ground the assumptions that we make when constructing our model. First, retail leasing markets have substantial heterogeneity on both sides: different tenants offer differentiated goods and services, and the highest and best use of each retail space may differ based on location, size, zoning restrictions, and other characteristics. Much of this heterogeneity is not attributable to characteristics observable to researchers, leading to unexplained rent variation (which our model attributes to unobservable match quality and search frictions). Second, leases in this market are long: 58% of retail leases in our sample have a contractual term of 10 years.<sup>4</sup> However, most tenants exit prior to their contractual lease term: conditional on having a 10-year lease, 20% of tenants have exited after two years, and 54.8% of tenants have exited after five years.

We estimate the model using simulated method of moments, and develop a novel method which allows us to handle unobservable heterogeneity in landlords' individual states (including their current match quality). Previous search-and-matching models of this type either assume a steady-state environment so that the distribution of states in the market never changes (Brancaccio et al., 2020) or observe heterogeneity (Vreugdenhil, 2020).

Our model allows us to quantify the extent to which our two sources of option value contribute

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<sup>3</sup>2019 is also the year the city began its public storefront registry in 2019 under Local Law 157.

<sup>4</sup>By comparison, residential leases usually have a term of one year, and office leases have a term of five to seven years.

to long-run vacancy rates. In a counterfactual exercise, we scale down the variances of uncertainty in downstream demand and heterogeneity in match quality. These variances are the sources of option value – if there was no variation in downstream demand over time or in the match quality associated with new tenants arriving each period, landlords would have no incentive to keep their properties vacant. We find that heterogeneous match quality is the primary driver of vacancy rates over long time horizons: scaling down the variance of the match quality distribution by 50% reduces long-run vacancy rates by 33% on average, while reducing the variance of the aggregate state variable has almost no effect.

Finally, we impose a counterfactual vacancy tax as a flow cost of vacancy for landlords and solve for the new vacancy rate, distribution of rents, and distribution of tenant quality in the market. This type of vacancy tax is currently under consideration in the New York State legislature.<sup>5</sup> Proponents of the tax argue that landlords who keep storefronts vacant depress local economic activity and pose a threat to neighborhood safety by reducing the number of "eyes on the street" (Jacobs, 1961). They view the tax as a Pigouvian measure which would cause landlords to internalize the impacts of their vacancies on urban vibrancy. Retail vacancy taxes of this nature have been implemented over the last decade in Washington D.C., San Francisco, and Oakland, California.

We find that the proposed commercial vacancy tax would indeed encourage landlords to fill vacant spaces more quickly, reducing vacancy rates and retail rents. However, the tax would also distort the set of stores present, with lower-earnings stores arriving at opportune moments crowding out higher-earnings stores that might have arrived later. These lower-earnings stores are more likely to exit, increasing retail churn and reducing welfare. We find that, in order to justify the proposed tax, each vacant square foot would have to generate a negative externality of \$18.72. This represents about 30% of average rents, and is probably larger than the actual externality associated with retail vacancy.

**Related literature.** Methodologically, our paper grows out of the recent literature estimating dynamic search and matching models in various contexts. Dynamic search and matching models of labor markets (Mortensen and Pissarides, 1994; Hosios, 1990) have been recently adapted to and estimated in other settings, including taxis (Fréchette et al., 2019; Buchholz, 2022), global shipping (Brancaccio et al., 2020), and oil and gas drilling (Vreugdenhil, 2020). We extend these models by

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<sup>5</sup>Senate Bill S2005/Assembly Bill A670.

allowing for one-sided early contract exit, as well as developing an estimation method for contexts in which agents' individual states are not fully observed.

Because landlords are unable to exit leases unilaterally once they have been signed, our work relates to the modern literature on the importance of uncertainty, adjustment costs, and irreversible investment in various settings. Economists have studied these forces in the context of individual firm investments (Dixit and Pindyck, 1994) as well as in business cycles (Christiano et al., 2005). In urban contexts specifically, Capozza and Helsley (1990) examine the effect of uncertainty on equilibrium land prices and housing rents in a growing city, finding that uncertainty affects prices even when land owners are risk neutral. There is a growing literature quantifying the magnitude of these forces in particular industries, including shipping (Kalouptside, 2014), manufacturing (Caballero and Engel, 1999), and, most relevant to this paper, real estate (Bulan et al., 2009).

We also build upon the long history of papers on industry dynamics. This literature consists of many theoretical (Jovanovic, 1982; Ericson and Pakes, 1995) and empirical works (Pakes et al., 2007; Bajari et al., 2007; Aguirregabiria and Mira, 2010; Kalouptside, 2014), in a variety of settings. In retail, Jia (2008) studies the impact of Walmart entry on the exit of small firms, and Fang and Yang (2022) study an entry game of competing chains. We focus not on competition between retailers directly, but rather on how tenant entry and exit dynamics give rise to retail vacancy.

While growing literatures study the response of retail amenities to neighborhood demographics (Almagro and Domínguez-Iino, 2021; Couture and Handbury, 2020), gentrification (Su, 2022; Couture et al., 2021; Glaeser et al., 2020), information externalities (Caplin and Leahy, 1998) and the rise of e-commerce (Quan and Williams, 2018), most lack data on storefront vacancy. Our work is not general equilibrium model of neighborhood choice with endogenous amenities, but is a partial equilibrium investigation into the market between firms and consumers which retailers must participate in before they can sell to final consumers in brick and mortar stores.

Finally, our paper belongs to a growing literature on the commercial real estate industry. Stanton and Wallace (2009) show that a no-arbitrage lease pricing model is unable to explain the extent of rent variation observed in the data across multiple property types. We document similar large unexplained rent variation, and micro-found that rent variation with unobservable match quality variation. Gyourko (2009) investigates similarities and differences between income-producing properties of all kinds and owner-occupied housing, finding that real price growth for commercial and

single-family properties are strongly positively correlated. Liu et al. (2018) study vertical rent gradients within office buildings, and Gupta et al. (2022) investigate the impact of remote work on the commercial leasing sector during and after the onset of the COVID-19 pandemic. Other papers (Glancy et al., 2022; Dinc and Yönder, 2022), focus on real estate financial markets. In the retail sector, leasing in suburban malls is comparatively better-studied than in downtown urban areas like Manhattan (Konishi and Sandfort, 2003; Benjamin et al., 1992; Brueckner, 1993; Burayidi and Yoo, 2021).

The paper proceeds as follows. Section 2 describes our data. Section 3 documents the institutional context we build into our model, which we present in section 4. Section 5 estimates the model and reports the estimated parameters. In section 6, we quantify the relative strengths of the frictions in our model by counterfactually shutting them down one at a time and looking at the effect on long-run vacancy rates. Section 7 performs the counterfactual vacancy tax exercise. Section 8 concludes.

## 2 Data

We leverage a novel dataset which tracks storefront vacancy and occupancy at a high frequency with near-universal coverage of Manhattan storefronts. This dataset, constructed by mapping firm Live XYZ, explicitly records the location and duration of vacancies, as well as detailed information about tenants (when present). The Live XYZ dataset covers a limited time span, so we supplement it with vacancy rates from the New York City Comptroller’s Office. We gather information on rents and other contractual features from CompStak. Finally, to capture aggregate uncertainty in downstream retail demand, we add industry-level GDP data from the Bureau of Economic Analysis and the e-commerce share from the Census’s Monthly Retail Sales Report.

Data on commercial vacancy rates and rents has historically been very difficult for economists to obtain. Without our dataset, there are two natural places to obtain it: city governments and brokerage firms. City governments collect information on rent rolls in confidential tax filings, but do not make this information publicly available. Real estate brokerage firms publish semi-annual reports on high-rent retail markets, but these reports are not ideal for economic research. They focus exclusively on highly selected retail corridors rather than on the city as a whole. These reports tend

to report on asking rather than taking rents, and track storefront availability rather than vacancy.<sup>6</sup>

## 2.1 Vacancy and occupancy data

We employ novel data from Live XYZ on the occupancy or vacancy status of the near-universe of Manhattan storefronts between 2016 and 2019. This dataset is key to our study of retail vacancy because data on neighborhood retail vacancy rates is generally not publicly available. In many cities, the government does not systematically collect vacancy data or (as in New York City’s case) does not make it available to the public. Real estate associations such as the Real Estate Board of New York publish quarterly market reports, but often report “availability” rather than vacancy, and only for specific retail corridors (for example, Fifth Avenue between 42nd Street and 49th Street) rather than entire neighborhoods (such as the Upper East Side) or zip codes. While many papers studying retail rely on store trackers (such as Infogroup, Yelp, or Google Reviews), those datasets do not record vacancies directly, and would have required us to infer vacancy from a lack of data on occupancy. With the Live XYZ dataset, we do not have to infer that a storefront is vacant when data on a given store is not included.

The Live XYZ panel allows us to observe not only the vacancy rate in each period, but also the flow in to and out of vacancy, which are key moments we will attempt to match when we estimate our structural model. The dataset tracks detailed information about each storefront’s occupant, or lack thereof, over time, allowing us to construct a panel on storefront vacancy and occupancy at the quarterly level. Specifically, Live XYZ’s dataset consists of a sequence of changes to a storefront’s “state” over time. The state vector consists of an indicator for whether the storefront is occupied, under construction, or vacant; the tenant that occupies it, if there is one; and whether or not the tenant is operating, coming soon, closing soon, temporarily closed, or permanently closed. Each state is labeled with its start and end date. The dataset also records the industry of the tenant (for example, whether it is a restaurant or an apparel store), subcategory (for example, the type of cuisine a restaurant serves), and its parent chain if it has one. Live XYZ tracks changes in a storefront’s state by scraping individual store websites and Facebook pages, calling storefronts, and physically visiting store locations.

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<sup>6</sup>Available spaces are those for which landlords are actively looking for new tenants. The availability rate tends to be much higher than the actual vacancy rate because of direct store-to-store transitions.

The main challenge with the Live XYZ dataset is that it covers a relatively short period of time: the end of 2016 through February 2022.<sup>7</sup> Therefore, most of the tenants we observe are either installed in a space already by the time the dataset starts, are still in the space when the dataset ends, or both. To avoid selection bias as the dataset is build up, we only use Live XYZ to compute vacancy rates beginning in 2017Q1.

We report summary statistics on this dataset in table 1. We report the number of storefronts we observe in each community district we estimate our model for. We observe a total of 21,811 storefronts across our 8 neighborhoods, and the average vacancy rate across quarters and neighborhoods is 5.23%.

## 2.2 New York City Comptroller’s Report

We augment the Live XYZ occupancy data using zip code level data on retail vacancy rates from a city report on retail vacancy (Office of the New York City Comptroller, 2019). The report provides vacancy rates for each borough over the 2007-2017 period, as calculated from landlords’ annual property tax filings. It provides the same statistic for select (but not all) zip codes.

## 2.3 Lease contract data

We combine our Live XYZ data with micro data on lease contracts from CompStak. These data allow us to observe contractual rents for different retail spaces and in different time periods. In addition to contractual rents, we observe a lease’s execution date (when the lease is signed), commencement date (when the tenant moves in) and expiration date, the identity of the tenant, and the address of the property. Our CompStak sample contains leases executed between 2005 and 2019.

The benefit of this data is that it gives us a broader picture of rents in a neighborhood than data reported by commercial real estate (CRE) agencies. CRE agencies often publish quarterly or semi-annual reports on the state of the leasing market, but they focus on relatively small and highly selected retail corridors. The Live XYZ data contain leases from the retail corridors that CRE brokers report on, but also contain leases for retail stores in more residential areas. CRE agencies also typically do not report on other contractual features, including commencement and expiration dates.

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<sup>7</sup>The dataset actually begins in 2015, but rapidly adds observations through the end of 2016.

Rents are almost always quoted in nominal dollars per square foot, and are either constant over the lease term or include fixed step-ups at predetermined dates. The main rent variable we use in our analysis is “net effective rent”, which factors in both contractual rent increases and concessions the landlord grants to the tenant. Where reported, rent step-ups usually occur every 1 to 3 years, and are usually an increase in rent of a few percentage points. Landlord concessions take the form of either tenant improvements (payments the landlord agrees to make to help the tenant renovate the space) or months of free rent (time at the beginning of the lease when the tenant occupies the space without making rent payments). Leases are usually executed the quarter before commencement.

Although the CompStak dataset gives us a relatively broad view of contractual rents within a neighborhood, the data do have a few drawbacks. CompStak crowdsources lease information from commercial real estate brokers, which means our dataset is likely to reflect a selected sample of properties. Brokers are incentivized to share details from contracts they were involved with because doing so allows them to access more lease comparables themselves. This means our sample contains lease information primarily about deals that brokers were involved with and which are not so sensitive that brokers are unwilling to share information about them. Anecdotally, though we do not have data on the volume of non-brokered deals in New York, the majority of lease transactions are mediated by brokers.

The crowdsourced nature of the CompStak dataset also means that our rent observations are likely to contain measurement error. For example, brokers do not always report the full contractual rent schedule or the lease concessions.

Although these data are imperfect, we believe they are the best data available for this analysis (short of the Real Property Income and Expense filings which the New York City Department of Finance holds very closely). From the CompStak microdata, we extract a time series of average rents from leases executed in each quarter. When we estimate our structural model, we will treat this time series as a moment to match.

Table 1 reports summary statistics from this dataset alongside the summary statistics for the Live XYZ dataset. We have a sample of 7,991 leases for properties located in our 8 community districts, all of which were executed between 2005 and 2019. Given that the CompStak data is a sample of leases while Live XYZ covers the near-universe of storefronts, we observe many fewer leases than storefronts in each neighborhood. We can see that some neighborhoods are better

represented in our dataset than others: in particular, we observe the most leases in the three high-end retail districts: Midtown (which contains Times Square and Fifth Avenue), the Lower West Side (which contains SoHo and the Village), and the Upper East Side (which contains Madison Avenue). There is also some selection over time. Figure 2 shows the number of leases executed each quarter. CompStak itself entered in 2012, and the size of their dataset grows over time.

We note that, consistent with a standard notion of market clearing, there is a negative correlation between average rent and vacancy rates: the neighborhood with the highest average vacancy rate and the lowest average rent is the Lower East Side, while the Upper East Side has the highest rents and the second-lowest retail vacancy rate.

## 2.4 Downstream retail demand

To incorporate aggregate uncertainty in downstream retail demand, we use industry-level GDP from the Bureau of Economic Analysis (BEA). We also collect the brick-and-mortar share of retail sales from the Census’s Monthly Retail Sales report.

## 3 Institutional Detail

We document four main features of the commercial real estate leasing market that contribute to retail vacancy and will inform our structural model in section 4. First, commercial real estate leasing markets have heterogeneous agents on both sides, and there is reason to believe this market has substantial search frictions. Second, renovating a storefront for a new tenant is costly, and lease terms are long (10 years is most common) in order to create time to recoup these costs. Third, tenants can unilaterally exit leases more easily than landlords. This creates option value for the two parties at different times during their relationship: landlords have option value while vacant, while tenants have option value while the lease is in effect. Finally, during our sample period, the 90th percentile of rents is rapidly falling.

### 3.1 Heterogeneity and search frictions result in rent dispersion

Real estate markets in general are characterized by high search frictions.<sup>8</sup> These are markets in which both landlords and tenants are heterogeneous, and finding a “good match” can be challenging. The real estate brokerage industry exists to help ameliorate these search frictions, and make substantial profits doing so.

Furthermore, rent dispersion across New York City retail leases is large, and cannot all be explained by observable characteristics of landlords or tenants. Figure 3 shows the histogram of real rents for each neighborhood in our sample, pooled across all periods. It shows that, in all of our neighborhoods, rents have a long right tail. While most tenants pay between \$10 and \$50 per square foot, in most neighborhood there is a small number who pay upwards of \$75 or even \$100 per square foot.

We use our matched sample of tenants to run a hedonic regression of rents on observable tenant and landlord characteristics. Table 2 shows the results of this regression. Column (1) includes transaction quarter fixed effects, column (2) adds tenant industry fixed effects at the 3-digit NAICS level, column (3) adds zoning fixed effects, and column (4) adds census tract fixed effects. As expected, statistical significance of the correlation between building-related characteristics and rents mostly vanish once zoning and census tract fixed effects are added. The most persistently significant coefficients are on the dummy for whether a store opens on to an avenue (a large thoroughfare running north-south, rather than the smaller east-west street) and on whether the tenant is a chain store. The term premium is statistically significant, which we expect to see because longer lease lengths increases tenants’ option value. Finally, we find that there is a significant quantity discount (tenants who rent more square feet of space pay less per square foot).

Even when we saturate the regression with fixed effects, these observable characteristics account for 62% of rent variation overall and only 15% of rent variation in each cell. In our structural model, we will explain this residual rent dispersion using search frictions and tenant heterogeneity.<sup>9</sup>

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<sup>8</sup>Han and Strange (2015) reviews several models of search and matching models in housing markets.

<sup>9</sup>Deng et al. (2012) study the equilibrium effects of housing price dispersion on asking prices, using a theoretical model similar to the structural model we will posit in the next section. We do not attempt to model this channel in this paper, but note it as a possible area for future research.

### 3.2 High move-in costs necessitate long lease terms

The retail real estate market is characterized by very long-term leases, even relative to other commercial real estate markets. Figure 4 shows a histogram of lease lengths in our CompStak dataset. Nearly 60% of leases have a contractual term of 10 years. The second most common lease length is 15 years (accounting for about 12% of leases in our data), followed by 5 years (accounting for about 9% of leases). By comparison, most residential leases carry one year terms, and office leases usually have terms of five to seven years.

Retail leases carry long contractual terms in order to allow time for tenants to recoup high up-front move in costs. Storefronts are a key part of a store’s visual brand, so retailers are willing to invest in custom build-outs that help convey that image. This is especially the case in New York’s high-rent retail districts (such as Madison Avenue, Fifth Avenue, Times Square and SoHo) where large chains place their flagship establishments. Move-in costs can also include items other than renovations, such as specialized equipment (restaurants often rent their large appliances), permit fees, and advertising costs. Unfortunately, data on move-in costs is hard to obtain. We will treat them as a parameter in our structural model.

### 3.3 Asymmetric contract dissolution costs exacerbate option value

Because tenants can exit leases unilaterally at any time during the lease term while landlords are more constrained, tenants and landlords have option value at different points in their contractual relationship: the tenant has option value during the lease, while the landlord has option value while vacant. We seek to study the effect of a counterfactual vacancy tax on both the flow into vacancy (tenants’ exit decision) and the flow out of vacancy (landlords’ lease-up decision). In this section, our goal is to characterize the nature of the option value that landlords and tenants are able to exercise, and how their option value contributes to vacancy.

Although lease terms are long, most tenants actually exit prior to their lease’s expiration date. Figure 5a plots a histogram of the tenant’s lease age at the time of exit. This plot is made from the sample of 3,248 stores we are able to match across the occupancy dataset and the leasing dataset, from which we observe 2,107 with 10-year leases and 462 exits over Live XYZ’s four years

of observation.<sup>10</sup> We can see that only about ten percent of the tenants in this sample actually exit at exactly the ten-year mark. A very small sample of tenants (composing less than 5% of the matched sample) appear to have renewed their leases, since we see them exit after their contractual lease term. By far the majority of tenants exit early. Exit is more common at the beginning of the lease; the most common age at exit is 2 to 2.5 years. Figure 5b shows that 20% of tenants have exited after two years, and 54.8% of tenants have exited after five years.

Tenants are able to exit early at low cost because of a standard lease clause called the “good guy guarantee.” This provision allows the tenant to provide the landlord with advance notice (usually about 3 months) that they will leave the space on a given date, called the surrender date. The tenant then pays all their rent obligations to the landlord through the surrender date, and vacates the space. All rent obligations after the surrender date are then cancelled. This clause is common because it benefits both parties: the tenant gains limited liability in the case of bankruptcy, while the landlord does not have to worry about evicting a bankrupt tenant and is able to fill the space again more quickly. Of course, the landlord does face a cost when the tenant exits (he stops earning rents, and has to find a new tenant to fill the space), but the ubiquity of the good guy guarantee suggests that on net landlords find it worthwhile to provide tenants with a cheap exit option rather than risk needing to evict a nonpaying tenant.

By contrast, it is costly in time and money for landlords to unilaterally dissolve a lease. To evict an unwilling tenant, they must go to court and show the tenant has broken the terms of the lease. The eviction process takes a long time, and lawyers are expensive. This inability to unilaterally dissolve an ongoing lease means that landlords are very selective when signing leases in the first place. It is often worth it for landlords to remain vacant for several quarters if there is a good chance that a high-paying tenant may come along later. The value of remaining vacant that results from long lease terms and landlords’ inability to unilaterally exit from existing leases is what we will refer to as “landlord option value” for the remainder of the paper.

Because landlords cannot exit a lease whenever they choose, signing a lease is similar to making an irreversible investment under uncertainty, a la Dixit and Pindyck (1994). A central premise of the real options literature is that there is option value in waiting for new information to arrive,

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<sup>10</sup>CompStak dataset only gives us contractual lease length and not the ex post amount of time the store stays in the space. To determine ex post duration, we match leases to stores in the Live XYZ occupancy dataset, using name, address, and dates of occupancy.

so capital owners often delay investment and/or require compensation for that option value in the form of higher rental rates. Bulan et al. (2009) show this mechanism is quantitatively important in real estate development; our goal is to illustrate a similar mechanism at work in leasing markets for existing buildings.

## 4 Model

In this section, we present our model of the storefront leasing market which incorporates the market features described in section 3: search frictions, move-in costs, tenant heterogeneity, endogenous tenant exit, and aggregate uncertainty. After estimating the model in section 5, we quantify the relative importance of our two sources of option value in section 6. We will evaluate the consequences of a counterfactual vacancy tax in section 7.

Our model is most similar to those of Vreugdenhil (2020) and Brancaccio et al. (2020), but we differ in several ways. Vreugdenhil specifies a two-sided search and matching model with observable heterogeneity on both sides of the market, and seeks to explain a pro-cyclical assortative matching pattern. We assume that there is unobservable heterogeneity on one side of the market, and focus on recovering the distribution of the unobservable match qualities. Our model also explains endogenous early contract dissolution, which (as we documented in the previous section) is an important feature of the commercial real estate market that is not observed in other markets in which search-and-matching models of this type are usually estimated. For example, the shipping model of Brancaccio et al. (2020) assumes that traveling ships arrive at their destination with a fixed, exogenous probability each period. Labor market search-and-matching models often assume that job arrangements are at will. Our model of endogenous contract dissolution is relevant for other settings with long contract terms where market participants cannot commit to a contract. This is a prominent feature of life insurance markets (Hendel and Lizzeri, 2003) as well as many consumer lending markets (for example, residential mortgages and auto loans).

### 4.1 Environment

We model the formation and dissolution of leases between landlords and tenants within a neighborhood (which we refer to as a "market"). Each tenant needs only a single storefront to operate

their business. Time is discrete and infinite-horizon. There is no information asymmetry between landlords and tenants, and all leases have a contractual term of  $T$  periods. We assume that the set of storefronts is fixed.<sup>11</sup> Within a market, all landlords and tenants face the same distribution of possible match qualities, but we allow the distribution of match quality to vary across neighborhoods.

Every period prior to lease expiration, tenants choose whether to continue operating or exit the market. Tenants base this decision on the realizations of two stochastic state variables: downstream retail demand  $g_t$  (which is constant across all tenants and follows a known Markov process), and an opportunity cost  $\phi_{it}$  (which is drawn iid for all tenants each period from a known distribution). If the tenant continues, they earn gross profits (a function of the aggregate state and the tenant's quality), pay rent, and continue to the next period. If the tenant chooses to exit, they cease operating, and earn their opportunity cost. Exiting tenants remain obligated to pay the current period's rent under the good guy guarantee. When a tenant's lease ends, either by endogenous early exit or by reaching the lease expiration date, the tenant exits forever.

At the beginning of each period, each landlord is either vacant or has an incumbent tenant  $i$ . When the landlord is vacant, the lease is in its final period before expiration, or  $i$  has invoked the good guy guarantee, the landlord draws a new potential tenant  $n$  with some probability. If the landlord successfully draws or "matches with" a potential tenant  $n$ , they draw their match quality with  $n$ ,  $\theta_{ln}$ , from a fixed, exogenous distribution of potential tenants. Observing  $\theta_{ln}$  the landlord either makes  $n$  a take-it-or-leave-it rent offer for a lease of fixed length  $T$ , or rejects them. If  $n$  accepts the rent offer, they move in, sink move-in costs and begin paying rent in period  $t + 1$ .

The idiosyncratic state variable of a landlord includes its contractual rent due this period,  $r$ , and the age of its current lease,  $j$ . If the landlord is vacant, then  $j_{lt} = \text{vacant}$  and  $r_{lt} = 0$ .

The aggregate state follows an AR(1) process:<sup>12</sup>

$$g_t - \mu_g = \rho_g(g_{t-1} - \mu_g) + \varepsilon_t \quad \varepsilon_t \sim \mathcal{N}(0, \sigma_g^2) \quad (1)$$

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<sup>11</sup>Davidoff (2010) notes that there is almost no vacant land left in Manhattan. Though existing buildings could be redeveloped, especially if zoning restrictions were relaxed, we abstract from entry and exit of storefronts in this model.

<sup>12</sup>Note that this AR(1) process can be re-written as  $g_t = \delta + \rho_g g_{t-1} + \varepsilon_t$  where  $\mu_g = \frac{\delta}{1-\rho}$ . We choose to express the transition of the aggregate state in terms of  $\mu_g$  since  $\mu_g$  is the long-run mean of  $g_t$ .

## 4.2 Payoffs and Behavior

**Tenant flow payoffs** Each landlord-tenant pair  $li$  draws a match quality  $\theta_{li}$  which is drawn from an exogenous distribution  $F^\theta$  after the tenant enters the market and is fixed for their lifetime. For estimation, we assume  $F^\theta$  is lognormal with parameters  $\mu_\theta$  and  $\sigma_\theta$ .

Let  $s_{it} = (j_{it}, r_{it}, g_t)$  denote tenant  $i$ 's state in period  $t$ .  $j_{it}$  is the tenant's lease age in period  $t$ ,  $r_{it}$  is the rent the tenant owes in period  $t$ , and  $g_t$  is the aggregate state in period  $t$ .  $j_{it}$  and  $r_{it}$  evolve deterministically: rent is simply fixed over the lease's term and  $j_{it}$  increases by 1 in period  $t + 1$  if the tenant chooses not to exit in period  $t$ .

Per-period tenant gross profits are a multiplicative function of the aggregate tenant profitability state  $g_t$ , and match quality  $\theta_{li}$ . The deterministic portion of gross profits is given by

$$\pi(g_t; \theta_{li}) = \theta_{li} g_t \quad (2)$$

In Appendix A we microfound this multiplicative functional form with a model of downstream retail in which consumers have CES utility over varieties and retailers engage in Cournot competition. In this leasing model,  $\theta$  corresponds to a function of retailer costs and consumer preferences across varieties in the CES demand model.  $\theta$  is increasing in consumer preferences for a tenant's own good, and decreasing in the tenant's own marginal costs. Variation in our model's aggregate state  $g$  corresponds to pure demand shocks in the CES retail demand model.<sup>13</sup>

**Existing tenant continuation/exit payoffs** Incumbent tenant  $i$  observes the current period's aggregate state  $g_t$  and opportunity cost  $\phi_{it}$  and chooses whether to continue or exit. If they stay in, they earn net profits (gross profits minus rent), continue to the next period, and repeat the process again. We denote tenant  $i$ 's value function when entering state  $s_{it}$  by  $W(s_{it}; \theta_{li})$ .

The conditional value of choosing to continue on lease is

$$W^{continue}(j_{it}, r_{it}, g_t; \theta_{li}) = \pi(g_t; \theta_{li}) - r_{it} + \beta \mathbb{E}_t [W(j_{it} + 1, r_{it}, g_{t+1}; \theta_{li}) \mid g_t] \quad (3)$$

If the tenant chooses to exit, they immediately cease operations, pay rent  $r_{it}$ , and exit, receiving

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<sup>13</sup>We do not separately estimate landlord marginal costs and consumer preference parameters because we lack data on retail sales or profits.

a continuation payoff of 0:

$$W^{exit}(j_{it}, r_{it}, g_t, \phi_{it}; \theta_{li}) = -r_{it} + \phi_{it} \quad (4)$$

In the final period of the lease, there is not time for the tenant to invoke the good guy guarantee, so the tenant has no exit choice. They simply operate and receive flow profits, so their terminal value is

$$W(T_{it}, r_{it}, g_t, \phi_{it}; \theta_{li}) = \pi(g_t; \theta_{li}) - r_{it} \quad (5)$$

For all ages  $j < T$  (prior to the final period of the lease), the tenant's value  $W(s_{it}, \phi_{it}; \theta_{li})$  is the value of choosing between staying in and exiting:

$$W(s_{it}, \phi_{it}; \theta_{li}) = \max\{W^{continue}(s_{it}; \theta_{li}), W^{exit}(s_{it}, \phi_{it}; \theta_{li})\} \quad (6)$$

The tenant's continuation value of staying operational is given by the expected value of making the same choice at period  $t+1$ , where the expectation is taken over the  $t+1$  draws of the aggregate state and opportunity costs:

$$\mathbb{E}_t[W(s_{i,t+1}, \phi_{i,t+1}; \theta_{li}) | g_t] = \mathbb{E}_{g_{t+1}, \phi_{i,t+1}}[\max\{W^{continue}(s_{i,t+1}; \theta_{li}), W^{exit}(s_{i,t+1}, \phi_{i,t+1}; \theta_{li})\} | g_t] \quad (7)$$

**Existing tenant's continuation/exit probabilities** In state  $s_{it}$ , tenant  $i$  will choose to exit if and only if their current opportunity cost draw exceeds a threshold  $\phi^*(s_{it}; \theta)$ :

$$\phi_{it} > \pi(g_t, \theta_{li}) + \beta \mathbb{E}_t[W(s_{i,t+1}) | s_{it}] \equiv \phi^*(s_{it}; \theta_{li}) \quad (8)$$

so his exit probability is

$$p^x(s_{it}; \theta_{li}) = 1 - F_j^\phi(\phi^*(s_{it}; \theta_{li})) \quad (9)$$

where  $F_j^\phi$  is the cdf of the opportunity cost distribution.

We index the opportunity cost distribution by the lease age  $j$  in order to mimic the empirical distribution of tenants' age at exit in Figure 5. In our model, tenants' continuation value functions are decreasing in their lease age: the older the lease is, the fewer future periods the tenant has remaining in which to earn profits. If we assumed opportunity costs were drawn from the same distribution every period regardless of age, tenants would only exit at the end of their leases, in contrast with the empirical distribution of lease ages at the time of tenant exit which we observe in Figure 5.

Specifically, we assume that when a lease is of age  $j$ , the tenant draws their opportunity cost from an Exponential distribution with a mean equal to

$$\sigma_{\phi}(T - j) \tag{10}$$

so the mean opportunity cost is highest at the beginning of the lease, and lowest at the end. The mean opportunity cost has this downward trajectory over the course of the lease for both an intuitive and a mechanical reason. Intuitively, the opportunity cost represents the value of an activity that the tenant could be doing if they were not running their current retail business (for example, they could start and operate a different retail business in New York City). If the tenant were to close their current business earlier (with a lower  $j$  and thus more time left on their current lease), they would be able to start on their other business sooner, and so the opportunity cost of the current business is higher. With only one period left to go on the current lease, there is not much gain from exiting the current lease early to start the new business. Mechanically, the mean of the opportunity cost distribution is downward-sloping with respect to the age of the lease in order to mirror the downward-sloping trajectory of the tenant's continuation value. Since tenants exit at the end of the lease period with a terminal value of zero, their value function is (in expectation) highest at the beginning of the lease (when  $j$  is low) and lowest at the end (when  $j = T$ ).

The empirical distribution of tenants' age at exit is consistent with Jovanovic (1982)'s theory of industry evolution: tenants learn about their own quality over time, and the high-quality tenants survive while the low-quality tenants fail. However, a model like Jovanovic's is difficult to estimate without data on firm sales or profits, which we lack. Therefore, rather than modeling  $\theta_{li}$  as a learning process, we stick with persistent but fixed unobservable tenant heterogeneity, and allow

the opportunity cost distribution to vary with tenant age.

**Potential tenant’s participation constraint** If the tenant accepts a rent offer, they will move in at the beginning of the following period (sinking their move-in cost  $m$ ) and then begin a lease in its first period. The tenant’s value of accepting rent offer  $r$  in period  $t$  (for move-in in period  $t + 1$ ) is therefore given by

$$W^{accept}(r, g_t; \theta_{li}) = \beta \left( -m + \mathbb{E}_t [W(1, r, g_{t+1}, \phi_{i,t+1}; \theta_{li}) \mid g_t] \right) \quad (11)$$

and we normalize the tenant’s value of rejecting a rent offer to 0.

We can characterize the tenant’s value function and behavior using the following propositions, whose proofs can be found in Appendix B.

**Proposition 4.1.** *The tenant value function  $W(j, r, g; \theta)$  is strictly decreasing in rent  $r$  for all  $j, g, \theta$ . The exit probability  $p^x(j, r, g)$  is strictly increasing in  $r$  for all  $j < T, g, \theta$ .*

**Landlord payoffs** We now turn to describing the landlord’s payoffs and behavior. In the following description of landlord actions and payoffs, we use  $i$  to refer to a landlord’s incumbent tenant, and  $n$  to refer to a new potential tenant drawn during the period.

A landlord  $l$  who is on lease has state  $s_{lt} = (j_{lt}, r_{lt}, g_t, \theta_{li})$ , where (as for the tenant)  $j_{lt}$  is the age of the current lease (or an indicator for vacancy),  $r_{lt}$  is the contractual rent owed to  $l$  in period  $t$ , and  $g_t$  is the aggregate state in period  $t$ . We note that while  $\theta$  is a fixed match quality for each landlord-tenant pair, since landlords have multiple tenants over time, they treat  $\theta_{li}$  as a state variable which evolves deterministically over the course of a lease and only is uncertain when they are searching for a new tenant.

In all periods in which the landlord has a tenant, the landlord earns contractual rent as a flow payoff. Their continuation value depends on the tenant’s continue/exit decision. If the tenant continues (which occurs with probability  $1 - p^x(s_{lt})$ ), the landlord’s continuation value is simply the discounted expected value of a lease one period older, with the same rent and the same tenant. If the tenant exits (either because their lease expires or the tenant endogenously exits), then the landlord searches, receiving the value of searching given the current value of the aggregate state

( $U(g_t)$ , which we define below). The landlord's value function when in state  $s_{lt}$  can thus be written:

$$V(s_{lt}) = r_{lt} + (1 - p^x(s_{lt}; \theta_{li})) \left( \beta \mathbb{E}_t[V(s_{l,t+1}) | s_{lt}] \right) + p^x(s_{lt}; \theta_{li}) U(g_t) \quad (12)$$

Upon reaching the final period  $T$  of a lease with a tenant, the tenant pays the contractual rent and the landlord searches for a new tenant. Therefore the value of a lease in its final period is simply equal to the flow rent payment plus the value of searching:

$$V(T, r_{lt}, g_t, \theta_{li}) = r_{lt} + U(g_t) \quad (13)$$

Once a searching landlord has observed a new potential tenant's move-in cost, they choose rent to maximize the value of a first-period lease with that tenant subject to the tenant's participation constraint. Therefore, the value of accepting a tenant of quality  $\theta$  is:

$$\begin{aligned} V^{accept}(g_t, \theta) &= \max_r \beta \cdot \mathbb{E}_t[V(1, r, g_{t+1}, \theta) | g_t] \\ &\text{subject to } W^{accept}(r, g_t; \theta) \geq 0 \end{aligned} \quad (14)$$

Let  $r^*(g_t, \theta)$  denote the solution to this problem.

If a searching landlord rejects a tenant, they simply repeat the search process again in the next period. Searching is costless and carries no flow payoff, so landlords who can search always do. Therefore, the conditional value of rejecting a tenant for a vacant landlord is:

$$V^{reject}(g_t) = 0 + \beta \cdot \mathbb{E}_t[U(g_{t+1}) | g_t] \quad (15)$$

where the expectation is taken over next period's aggregate state.

**Matching function and the value of searching** Landlords search whenever they enter the period vacant ( $j_{lt} = \text{vacant}$ ), when their incumbent tenant's lease is expiring ( $j_{lt} = T$ ), or the incumbent tenant has announced their intention to exit this period ( $\phi_{i,t} > \phi^*(s_{it})$ ). We model search very simply: in each period in which the landlord searches, they match with a tenant drawn randomly from the exogenous match quality distribution with probability  $p^m$ . We allow  $p^m$  to depend on the aggregate state, and assume it is given by the following functional form:

$$p^m(g_t) = \frac{\exp(\lambda_0 + \lambda_g(g_t - \mu_t)/\sigma_g)}{1 + \exp(\lambda_0 + \lambda_g(g_t - \mu_t)/\sigma_g)} \quad (16)$$

The  $\lambda_0$  parameter adjusts the average probability of drawing a tenant each period. When  $\lambda_0$  goes to infinity, the probability of drawing a tenant each period goes to 1; when it goes to negative infinity, the probability of drawing a tenant each period goes to 0.

The  $\lambda_g$  parameter induces variation in search frictions across levels of the aggregate state. If  $\lambda_g$  is positive, then it will be easier for landlords to find a tenant when the aggregate state is high, and harder to match when the aggregate state is low (and vice versa if  $\lambda_g$  is negative). There are two ways to interpret a positive value of  $\lambda_g$ . One interpretation is that more retailers enter and look for retail space when the aggregate state is high. The other is that search frictions are lower when the aggregate state is high. Since we do not observe searching tenants before they lease a space, we cannot distinguish between the two interpretations.

The  $\lambda_g$  parameter also adjusts the degree of dispersion in  $V^{reject}$  and  $U$  across levels of the aggregate state. When  $\lambda_g = 0$ , the landlord's outside option is highest in the highest aggregate state and lowest in the lowest aggregate state. This is because landlords can command higher rents when the aggregate state is high and tenants earn higher profits. Even though the aggregate state is likely to mean-revert during the term of the lease, the more that mean-reversion can be discounted, the higher the rent that landlords can extract. When  $\lambda_g > 0$ , all else equal,  $V^{reject}$  increases for the highest levels of the aggregate state and decreases for the lowest levels of the aggregate state. This increases the landlord's outside option in the good state, and for large enough  $\lambda_g$ s, can generate procyclical vacancy.

If the landlord matches with a tenant, they observe  $\theta_{ln}$  and choose to either reject  $n$  outright or make them a rent offer. Regardless of the landlord's decision about  $n$ , they earn flow payoffs  $r_i$  according to the contract with their incumbent tenant  $i$  (if they have one) and then  $i$  exits.

The value of searching, before observing  $\theta_{ln}$ , is therefore

$$U(g_t) = p^m(g_t)\mathbb{E}_\theta \left[ \max\{V^{reject}(g_t), V^{accept}(g_t, \theta)\} \right] + (1 - p^m(g_t))V^{reject}(g_t) \quad (17)$$

**Landlord leaseup policy** The landlord accepts a tenant with match quality  $\theta$  whenever  $V^{accept}(g_t; \theta) \geq V^{reject}(g_t)$ . The leaseup probability is therefore given by

$$p^l(g_t) = Pr(V^{accept}(g_t; \theta) \geq V^{reject}(g_t)) \quad (18)$$

### 4.3 Equilibrium

Equilibrium is defined by a set of rents, lease-up probabilities, and exit probabilities such that landlords accept only tenants who are preferable to vacancy (conditional on the aggregate state), rents maximize  $V^{accept}(g, \theta_{li})$ ; tenants exit only when  $\phi_{it} > \phi^*(s_{it}; \theta_{li})$ , and all agents have rational expectations.

There is a key distinction between policies which are optimal for individual agents and market-level equilibrium outcomes. While individual agents' policies depend only on the current state (and expectations over future states conditional on the current state), some aggregate equilibrium objects depend on the composition of agents in the market, which depends on the history of states. For example, the number of leases of age 2 at time  $t$  depends on the number of vacancies at time  $t - 2$ , which itself depends on exit rates and lease-up rates at time  $t - 3$ , and so on. That our model generates a non-Markov vacancy rate is a choice: we could expand the state space to include the  $T$  most recent values of the aggregate state. However, this dramatic expansion of the the size of the state space would make our model much more difficult to solve.

Throughout the paper, we will use the term "probability" to refer to an individual agent and "rate" to refer to an aggregate quantity. So, for example, we use "exit probability" to refer to an individual tenant's probability of exit in a given state. We will use the term "exit rate" to refer to the share of incumbent tenants who exit in a given period. We will use bold text to indicate aggregate quantities in mathematical notation. For example, individual tenant exit probabilities ( $p^x(s_t)$ ) are a function of the current state  $s_t$  only. However, the overall market exit rate (the share of incumbent tenants who exit in a given period) is obtained by integrating  $p^x(s_t)$  over the distribution of tenants in the market, conditional on the aggregate state  $g$ :

$$\mathbf{p}^x_t = \int_{j,r,\theta} p^x(j, r, g; \theta) dF_t(j, r, \theta) \quad (19)$$

where  $F_t(j, r, \theta)$  is the joint distribution of lease age, contractual rents, and match quality at time  $t$ . This joint distribution depends on the last  $T$  periods worth of history: there may still be tenants in the market who signed leases  $T$  periods ago, and the share of leases of each age  $j$  which survived until period  $t$  depends on the entire path of the aggregate state from period  $t - j$  until  $t$ .

The vacancy rate is also a non-Markov equilibrium object. The vacancy rate at the beginning of period  $t$  depends on the vacancy rate in period  $t - 1$ , the share of vacant landlords who signed leases in  $t - 1$ , and the share of occupied landlords in period  $t - 1$  whose tenants exited and who failed to sign new leases. Specifically, the transition of the vacancy rate is given by

$$\nu_t = \nu_{t-1} - \mathbf{p}^1(g_{t-1})\nu_{t-1} + (1 - \nu_{t-1})(1 - \mathbf{p}^1(g_t))\mathbf{p}^x_t \quad (20)$$

#### 4.4 Solving the Model

Because our model is a combination of two single-agent dynamic optimization problems (one each for landlords and tenants), we are able to solve the model sequentially. The key idea is that once rent has been set in the contract, the tenant's exit policy does not depend on the landlord at all. We can therefore solve the tenant's and landlord's problems sequentially.

We first discretize the state space. We discretize the aggregate state  $g$  into 10 bins, and allow for 40 rent values and 40 match quality values. We compute discrete approximations to the match quality distribution given the parameters, and compute the aggregate state transition matrix. We then solve each tenant's value and policy functions for each state  $s = (j, r, g)$  and each match quality  $\theta$  by backward induction from the end of the lease. Finally, we perform a contraction mapping to solve the landlord's value function, taking tenant behavior as given. We start the contraction mapping with a guess of the value of searching,  $U(g)$ , for each value of  $g$ . Given that guess, we backward-induct the value of a lease with each match quality  $\theta$  at each rent  $r$ , from the final period ( $j = T$ ) back to its first period ( $j = 1$ ). Then we find the rent which maximizes the landlord's value of a lease in its first period for each match quality, subject to that tenant's participation constraint. Finally, we update the guess of  $U(g)$  and repeat until convergence.

## 4.5 Identification

We conclude this section with some intuition about the identification of the model parameters. In estimation, we will recover the parameters associated with the transition of the aggregate state  $(\rho_g, \mu_g, \sigma_g)$ , the match quality distribution  $(\mu_\theta, \sigma_\theta)$ , the opportunity cost distribution  $(\sigma_\phi)$ , and the matching function  $(\lambda_0, \lambda_g)$ . The parameters associated with the aggregate state are identified from its transition over time. The mean of the match quality distribution is identified from average rents. The shape parameter of the match quality distribution is identified from landlords' lease-up probabilities. The opportunity cost parameter  $\sigma_\phi$  is identified from exit rates.  $\lambda_0$  is also identified from average lease-up rates. The matching parameter  $\lambda_g$  is identified by variation in the lease-up probability across levels of the aggregate state.

The move-in cost parameter  $m$  is formally identified by the assumption that tenant profits covary with the aggregate state, but that the match quality distribution itself is fixed over time. This co-variation of profits with the aggregate state means a tenant with a given quality  $\theta$  may be accepted at some levels of the aggregate state and rejected at others. However, we are currently having trouble estimating  $m$  separately from  $\mu_\theta$ . We therefore calibrate  $m$  and test the sensitivity of the model to changing the calibration.

## 5 Estimation

We estimate a discrete approximation to the continuous model described in section 4. Estimation proceeds in 2 stages. In the first stage, we estimate the aggregate state process by maximum likelihood. As we saw in the model section, this process is the primary driver of changes in tenant profits, and thus landlords' leasing policies, over time. In the second stage, conditional on the estimated aggregate state process, we recover the remaining model parameters: the distribution of unobserved tenant heterogeneity ( $\mu_\theta$  and  $\sigma_\theta$ ), the parameter of the scrap distribution  $\sigma_\phi$ , and the matching function parameters  $\lambda_0$  and  $\lambda_g$ .

**Market Definition** We estimate the model separately by neighborhood. Our 8 neighborhoods correspond to Manhattan community districts 1 through 8. Community districts are large, geographically contiguous neighborhoods that are represented by community boards. New York City

has 59 Community Districts across all 5 boroughs, ranging in population from 50,000 to 200,000 residents. We focus on the 8 community districts in Manhattan south of 110th street, since these are the areas in which we have sufficient occupancy and leasing data to compute our moments each quarter. While our 8 community districts do not cover the whole city, they do make up the areas with the densest and most valuable retail space. While we would like to estimate the model at a more spatially disaggregated level, the number of leases we observe per market in each quarter begins to rapidly decline as we split the markets into smaller and smaller neighborhoods.

### 5.1 Estimating the aggregate transition process

The aggregate state variable in the model,  $g$ , is meant to represent exogenous downstream retail demand. To construct our empirical aggregate state variable, we select the industry-level GDP series corresponding to our tenants' NAICS categories and average them. Our tenants fall into three main categories: retail trade, consumer services, and what we call "business services." The retail trade category corresponds to NAICS codes beginning with 44 and 45, including for example furniture, hardware, apparel, grocery and hobby stores. Consumer services corresponds to tenants who provide hospitality, entertainment, repair, or personal services. It includes NAICS codes beginning with 7 and 8, such as restaurants, salons, spas, and shoe repair stores. Finally, many of our tenants fall in a category we call business services, which includes banks, real estate agencies, doctors' offices, and lawyers' offices. This final group of tenants fall in NAICS codes beginning with 5 and 6.

Before taking the average of GDP across industries, we adjust the BEA's industry-level GDP measure for the goods industry in order to account for the growth in e-commerce over our sample period. We compute the national, quarterly, brick-and-mortar share from the Monthly Retail Sales report, and then apply it to each quarter's goods GDP measure.

Our aggregate state variable requires a few modifications before it can be brought to our structural model. Our model is stationary, so we first remove the trend from our aggregate state measure. We then convert the level of real GDP to per-square-foot units using a two-step process. First, we use establishment counts by NAICS code from the County Business Patterns to obtain output per establishment. Then, we use the average square footage of a storefront in each category in our CompStak sample to compute average output per square foot.

Using national data for our aggregate state variable constrains our estimation by ruling out

variation in aggregate uncertainty across neighborhoods. For example, retailers in the Financial District and on the Upper West Side face the same  $g$  at all times and have the same expectations about the future evolution of  $g$ . However, we feel this assumption is not terribly restrictive because of the multiplicative structure of tenant gross profits. The mean and variance of quality  $\theta$  varies freely across neighborhoods, so tenants in different markets face systematically different flow profit distributions. Similarly, the unobservable type distribution absorbs level differences between our aggregate state measure (GDP per square foot) and tenant profits ( $\pi(g, \theta)$  in the model).

We estimate the parameters of the AR(1) process governing the aggregate state using maximum likelihood. The estimated parameters are reported in table 3, and the empirical and fitted series are shown in figure 6. The aggregate state is highly persistent, with an estimated persistence parameter of 0.95. The average value of the aggregate state is \$333.75 per square foot. Our sample period contains a substantial business cycle corresponding to the Great Recession. The aggregate state only recovers to its mean value in about 2015, just 2 years before the Live XYZ dataset begins.

## 5.2 Estimating remaining model parameters

We estimate the remaining parameters separately for each market by matching the simulated method of moments. Specifically, for each market, we recover the parameters governing the distribution of unobserved tenant heterogeneity ( $\mu_\theta$  and  $\sigma_\theta$ ), the scrap value distribution ( $\sigma_\phi$ ), and the matching function ( $\lambda_0$  and  $\lambda_g$ ). Because we do not observe match quality (and lease ages in many cases), we cannot compute empirical choice probabilities for landlords or tenants in every state. We therefore estimate the parameters using a full solution method, matching four aggregate moments over up to 60 quarters each.

Our first moment is the average contractual rents for leases signed in each quarter. We construct this moment from the sample of leases in our leasing dataset, which contains leases signed between 2005Q1 and 2019Q4. We are therefore able to match average contractual rents over this entire 60-quarter period.

Our second moment is the vacancy rate in each quarter, which is simply the number of vacant storefronts in the market divided by the total number of storefronts. We concatenate the time series of vacancy rates reported by the Comptroller’s office with the time series of vacancy rates that we calculate from the Live XYZ dataset. The property tax filings ask landlords to report on vacancy

rates as of January 5, so we assume the reported vacancy rates correspond to first-quarter vacancy rates, and linearly interpolate to estimate vacancy rates in the intermediate quarters for 2007-2017. There are 2 community districts for which we do not observe vacancy rates for any contained zip codes. For these zip codes, we substitute Manhattan’s overall vacancy rate.

We construct exit and lease-up rates (our third and fourth moments) from our occupancy dataset. The comprehensiveness of this data is what allows us to compute these moments at all, but this dataset covers a relatively short period of time (2017Q1 through 2019Q4). We define the exit rate as the share of incumbent tenants who exit in each quarter. We define the lease-up rate as the share of searching landlords who sign leases in a given quarter. We assume that a storefront has leased up in period  $t - 1$  if a new tenant appears in period  $t$ , and assume that they are searching in  $t$  if they are either vacant or their incumbent tenant exits during period  $t$ .

Finally, we match the correlations of the aggregate state with each of the moments described above: the exit rate, leaseup rate, vacancy rate, and average rents.

Our moment condition corresponding to period  $t$  simply takes the difference between the model-predicted moments and the observed moments. To construct the GMM moment condition, we stack the period-level moment conditions into a vector, and then append the correlation moments. Our estimated parameters are those that minimize the weighted mean squared error of the model-predicted moments. We weight each moment by the reciprocal of the number of quarters for which it is observed. For example, we observe 60 quarters of average rent for each market, so the average rent moments each receive a weight of  $1/60$ . Since we are estimating only 5 parameters for each market, the model is over-identified.

**Initial Condition** The main challenge we address in our estimation is a variant of the initial conditions problem of Heckman (1981). In order to match moments, we need to start our model simulation at some initial distribution of individual landlord states. This state vector includes the aggregate state  $g$ , as well as (for occupied storefronts) the age of the lease  $j$ , the contractual rent  $r$ , and the tenant’s type  $\theta$ . Because we do not observe the distribution of individual states at the beginning of our sample period, we use our model to simulate it. Our approach is similar to those taken by Pakes (1986) and Ho and Lee (2022), but we adapt it for aggregate uncertainty.

While we do not observe landlords’ full individual state vectors, we do observe the aggregate

state  $g$  beginning in 2005Q1. We therefore construct an algorithm to draw paths of landlord states which are consistent with the observed aggregate state from 2005Q1-2019Q4.

First, given a draw of the parameters, we solve the model and simulate it for many periods, starting all landlords as vacant. The purpose of this simulation is to reach and explore the recurrent class of landlord states (which Ericson and Pakes (1995) show exists). From this simulation, we compute the long-run distribution of individual landlord states. Next, we use the estimated aggregate state parameters ( $\rho_g$ ,  $\sigma_g$ , and  $\mu_g$ ) to simulate a large number of pre-period aggregate state paths that all end at the the observed aggregate value in 2005Q1. For each simulated aggregate state path, we assume there is a fixed number of landlords, and draw their initial states from the long-run distribution of individual landlord states, conditional on the aggregate state. From this initial state, we simulate the model forward along each aggregate state path, transitioning in 2005Q1 from following the simulated path to the observed path of the aggregate state. In each period between 2005Q1 and 2019Q4, we compute the lease-up rate, exit rate, average rent on new leases, and vacancy rate.

### 5.3 Results

The estimated parameters for each market are reported in table 4.

As discussed in section 4.5, move-in costs  $m$  are formally identified, but we are having trouble estimating them separately from  $\mu_\theta$ . In our model,  $m$  captures not just the fixed cost of renovating a space, but also any up-front investment involved in starting their store. Market participants have told us that renovation costs are often between \$300 and \$400 per square foot. To account for additional costs of starting a retail business, including advertising, hiring costs, and obtaining permits, we calibrate move-in costs at \$650 per square foot.

Table 4 shows that in most markets, the unconditional probability that searching landlords get to draw a tenant is 94% or higher. We do not interpret this as evidence that search frictions are not strong; rather, we believe that landlords are in reality able to inspect multiple (but finite) potential tenants per quarter. If landlords could inspect an infinite number of potential tenants each quarter, they would not need to wait for a tenant with high  $\theta$  to arrive.

The Upper East Side is the only exception, where the probability of matching with a tenant in any given quarter is only 32%. This occurs because vacancies on the Upper East Side occur less frequently than in the rest of the city, but last longer on average. However, the model fit in general

for the Upper East Side is poor, because its average rents are so much higher than any other market in our data. We believe this is due to the fact that these tenants are not small businesses serving local residents, but rather are large (usually luxury) chain tenants who view their flagship Madison Avenue stores as a status symbol that they are willing to operate at a loss. Though we lack data on renewal rates, we believe that most Madison Avenue stores have occupied their spaces for a long time and renewed their leases multiple times. Our model does not account for this behavior, leading to poor fit in this particular market.

## 6 Quantifying the Sources of Vacancy

In this section, we perform a series of counterfactual exercises with our structural model to quantify the degree to which aggregate uncertainty in downstream demand and match quality each contribute to long-run vacancy rates. In each exercise, we scale the parameters associated with each source of landlord option value to reduce the intensity of its effects. We find that, while reducing the variance of downstream retail demand shocks by 50% has a negligible effect on the long-run vacancy rate, reducing the variance of match quality by 50% reduces long-run vacancy rates by about 33%.

First, we reduce the role of aggregate demand uncertainty by scaling down  $\sigma_g$  from its estimated quantity to 0, while holding  $\mu_g$  (the long-run average of downstream retail demand) constant. Simulating the model under the assumption that the aggregate state stays at its mean value forever is a helpful benchmark for two reasons. First, removing aggregate uncertainty completely shuts down variation in tenant profits over time. This means that the only uncertainty tenants face each period comes from their idiosyncratic opportunity cost draws. Furthermore, there is no longer any dispersion in landlords' value of rejecting a potential tenant across periods. This means that, when  $\sigma_g = 0$ , landlords have the same match quality threshold in every period.

Second, we reduce the role of uncertain future match quality by scaling down the variance of the match quality distribution from its estimated level, while holding the mean match quality value constant. Intuitively, when  $var(\theta) = 0$ , there is no reason to wait for a better tenant to come along because all tenants are ex ante the same. However, vacant spaces may remain unfilled, either because the landlord fails to match with a tenant or because they want to wait for downstream retail demand to improve.

Results from these exercises, as well as the case where we scale down both estimated variances at the same time, are presented for each neighborhood in figure 7. In each subfigure, the  $x$ -axis ranges from 0 to 1, and indicates the constant by which the estimated variance is multiplied in each simulation. When  $x = 0$ , we show the long-run vacancy rate for the case when the indicated variance is taken all the way to 0. When  $x = 1$ , the long-run vacancy rate is plotted from simulating the model at the estimated parameters. Note that this long-run vacancy rate does not equal the average observed vacancy rate over our study period, but rather represents the average share of properties that are vacant over a much longer horizon (thousands of periods).

Reducing the variance of demand shocks has only minor effects on the long-run vacancy rate, but reducing the variance of match quality by approximately 50% reduces the long-run vacancy rate by 33% on average. Figure 7 shows that these results hold across most neighborhoods. In most neighborhoods, completely eliminating any variation in match quality takes long-run vacancy rates to approximately zero. This is primarily due to the fact that our estimated search frictions are very small – as noted in section 5 our landlords’ estimated match probabilities are almost 1 in every period – and that landlords are fairly unresponsive to the variance in aggregate demand shocks. The only neighborhood where the long-run vacancy rate is positive is the Upper East Side, where the estimated probability of matching is very low.

## 7 Vacancy Tax Counterfactual

Given the parameter estimates from section 5, we impose a counterfactual vacancy tax (a flow cost of vacancy for landlords) and solve for the new vacancy rate, distribution of rents, and distribution of unobserved tenant profitability conditional on entry. We find that the vacancy tax reduces the vacancy rate and average rents, but distorts the retail mix towards tenants with lower profitability and increases tenant churn. We also use our model to infer the size of the externality implied by the proposed vacancy tax, under some assumptions.

A commercial vacancy tax is currently being debated by the New York State Senate as State Senate Bill S2005 (Jackson, 2021). This bill was originally introduced in the 2019-2020 legislative session, but was tabled for several years during the COVID-19 pandemic. It proposes to tax vacant commercial storefronts in New York City an amount equal to one percent of the assessed value of

the property including the vacant storefront. We use our model to predict what would happen to long-run vacancy rates, average rents, and welfare if New York State's proposed vacancy tax were to go into effect.

Why is the state legislature considering imposing a vacancy tax? Policymakers, journalists, and residents often argue that vacancy imposes negative externalities on pedestrians. They argue that it is therefore appropriate to implement a Pigouvian tax which forces landlords to internalize the effect of the vacancy. Many residents think of vacant storefronts as an eyesore or a waste of valuable real estate. Some are concerned that higher retail vacancy poses a threat to neighborhood safety via a reduction in "eyes on the street" (Jacobs, 1961), though there is mixed empirical evidence on whether real estate vacancy is actually associated with increased crime. Chang and Jacobson (2017) find that a short-term mass closing of medical marijuana dispensaries in Los Angeles lead to an immediate increase in crime near those stores. They find similar results for temporary restaurant closures due to health code violations. However, in a study of urban vibrancy and crime in Philadelphia, Humphrey et al. (2020) find that neighborhoods with more vacant land have higher crime rates, but that crimes tend not to occur at vacant properties themselves.

Because of the market features we model (search frictions, move-in costs, tenant heterogeneity, and aggregate uncertainty), the presence of vacant storefronts is not necessarily evidence of inefficiency in the leasing market. In fact, it may even be socially optimal for landlords to exercise their option value in the interest of signing long-term tenants who will best meet local retail demand. Landlords' exercise of option value is inefficient only if vacancies impose an externality on other market participants (tenants, landlords, or consumers).

New York City is not the only city which has proposed a vacancy tax on some types of real estate in recent years, though the structure of the tax varies widely across municipalities. Washington, D.C. has had a vacancy tax of \$5 per \$100 of assessed value on vacant commercial and residential properties since 2011. In March 2020, a supermajority of San Francisco voters approved a tax on commercial storefronts that remain vacant for more than 182 days. The tax went into effect on January 1, 2022, and is calculated based on a building's street frontage and how long the property has been vacant.<sup>14</sup> Oakland, California levies a fixed tax of \$3000 per vacant property containing a

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<sup>14</sup>The tax rate is \$250 per foot of frontage in the first year, \$500 in the second year of vacancy, and \$1000 if the vacancy lasts for 3 or more years.

ground-floor commercial retail vacancy.<sup>15</sup>

## 7.1 Incorporating the vacancy tax in the model

We incorporate the vacancy tax into our model by adding a flow cost  $\tau$  of rejecting a tenant to equation 15 when the landlord is vacant:

$$V^{reject}(s_t, g_t) = -\tau \times \mathbf{1}(\text{vacant}_t) + \beta \cdot \mathbb{E}_t[U(g_{t+1}) | g_t] \quad (21)$$

Intuitively, a positive value of  $\tau$  reduces the landlord's outside option, so the tax makes landlords less selective and reduces average rents. Specifically, the tax decreases the landlord's accept/reject threshold  $\theta^*(g_t)$  for each value of the aggregate state and increases the probability that a searching tenant signs a lease. Since the marginal tenants have lower match quality, their participation constraint binds at lower rents. Rents offered to inframarginal tenants are unchanged, because rents hold all tenants to their individual participation constraints. Therefore, average contractual rents fall relative to a world with no vacancy tax. The vacancy tax decreases vacancy at the cost of increasing retail churn and crowding out some high-quality matches.

## 7.2 Vacancy Tax Consequences

In this section, we quantify the degree to which the proposed tax would reduce long-run vacancy rates and rents.

The parameter  $\tau$  represents a constant tax in dollars per square foot, while the proposed tax is 1% of the assessed value of the property. For each market, we therefore set  $\tau$  equal to 1 percent of the landlord's expected value of searching. We feel the value of searching is the appropriate quantity from our model to use proxy for assessed value, since New York City's assessed values for commercial properties are based primarily on the rents landlords report on their annual Real Property Income and Expense filings. When vacant, landlords are by definition not earning any rent, so we expect their property's assessed values to fall relative to periods in which they are occupied. We could instead use the average assessed value of buildings in each neighborhood, but New York City's

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<sup>15</sup>Residential vacancy taxes are also being embraced by some cities, though usually because of concerns about housing supply and affordability. For example, Vancouver, British Columbia introduced a residential vacancy tax in 2017. In 2021, the Vancouver "Empty Homes Tax" was 3% of assessed taxable value.

publicly available data on assessed property values does not identify which buildings contain vacant storefronts.

We next simulate the model given the proposed tax to determine the quantitative impact of the tax on long-run vacancy rates and average rents. We first simulate the model for a many periods, in order to reach the recurrent class. For each level of the aggregate state  $g$ , we compute the average vacancy rate and average rent for each lease signed across all periods in which the aggregate state was  $g$ . Finally, we arrive at the long-run average outcomes by averaging the expected outcomes conditional on  $g$  over the long-run stationary distribution of  $g$ .

We show the effects of the vacancy tax on long-run vacancy rates and average rents in table 5. Long-run vacancy rates fall by 2.89 percent on average. Average rents fall by 0.44 percent. This is driven entirely by the change in landlords' acceptance threshold: the marginally accepted tenants are lower quality and so can only afford lower rents, but higher quality tenants are still held to their outside options and thus pay the same rent regardless of whether the vacancy tax is in effect or not.

The tax also increases the pace of retail churn and leads to crowd-out of high quality matches in favor of lower-quality matches which materialize sooner. Panel (a) of 8 traces out the response of both lease-up rates and exit rates to increases in the vacancy tax. The calibrated vacancy tax we use to compute the results in table 5 is shown by the vertical dashed line. We can see that, as the tax increases, both lease-up rates and exit rates increase.

In Panel (b), we show the change in the long-run share of leases associated with each value of match quality under the calibrated vacancy tax, as compared with our baseline scenario with no vacancy tax. There is no change in the long-run presence of matches with quality lower than 0.225, because matches with such low qualities are always rejected by landlords in both the baseline scenario and under the vacancy tax. However, there is a substantial increase in the share of leases with match qualities between 0.25 and 0.3. This occurs because landlords accept these matches under the tax, but did not accept these tenants if there is no penalty associated with vacancy.

### 7.3 Welfare

We can also use our structural model to infer the size of the externality implied by the proposed vacancy tax. To do this, we must first define a welfare function. The surplus associated with a lease in our model is given by the discounted ex post gross profits generated by the tenant, plus the scrap

value they receive upon exit, less move-in costs. Mathematically, this can be written

$$\mathcal{S}(\{g_t\}, \theta_i) = \underbrace{\sum_{t=t_i^1}^{t_i^x} \beta^t \pi(g_t, \theta_i)}_{\text{profits}} + \underbrace{\beta^{t_i^x} \mathbb{E}[\phi \mid \text{exit at age } t_i^x - t_i^1]}_{\text{scrap values}} - \underbrace{\beta^{t_i^1} m}_{\text{move in costs}} \quad (22)$$

where  $t_i^1$  denotes the period that tenant  $i$  enters the market and  $t_i^x$  denotes the period that  $i$  exits.

We assume a social welfare function which is the discounted expected value of the surplus from all future leases (starting from some initial date  $t = 0$ ), less an externality  $e$  of vacancy each period, expressed on a per-square-foot basis. This welfare function is given by

$$\mathcal{W}(e; \tau) = \left( \sum_i S(g_t, \theta_i; \tau) \right) - \left( \sum_{t=0}^{\infty} \beta^t L\nu_t(\tau) \times e \right) \quad (23)$$

Here we have specified a social welfare function where the total externality from vacancy is linear in the number of vacant square feet ( $L\nu_t$ ), for simplicity of interpretation. However, there is an argument to be made that the total welfare loss from vacancy is convex in vacant square footage.

### 7.3.1 Optimal policy with no vacancy externalities

Given the social welfare function defined in equation 23, two key frictions lead to an inefficient level of vacancies even when there is no externality from vacancy ( $e = 0$ ). These two frictions push in opposite directions: in some markets, the prevailing vacancy rate may be too low, while in others, it may be too high.

The first friction is that landlords do not capture tenants' option value once they have moved in, but the social planner does. Landlords do take tenant exit policies into account when setting the rent, but since they cannot renegotiate any part of the lease after the tenant has moved in, they do not capture any potential tenant upsides to remaining in place. If the realization of the aggregate state is higher than expected in any given period, all incumbent tenants (and the social planner) benefit through higher profits, but their landlords do not capture any of these gains. However, landlords partially capture downside risk, because tenants exit at higher rates when the aggregate state realizations are low. Because the social planner captures the upside risk, the social planner will want to fill vacancies more quickly than landlords, and thus (in the absence of any other frictions)

the optimal vacancy rate would be lower than the equilibrium rate.

The second friction is that there is a wedge between the move-in costs internalized by landlords and by the social planner. Tenants (and the social planner) experience the full value of move-in costs at the beginning of the lease, when the tenant incurs them. Landlords, however, amortize move-in costs over the expected duration of the contractual relationship, via the rents they charge. By assumption, all tenants pay the same move-in costs, but the high-match-quality tenants are expected to last longer. As a result, in the absence of other frictions, the social planner would want landlords to be more selective than they would be in equilibrium and the optimal vacancy rate would be higher than the equilibrium rate.

These two frictions push the optimal tax rate in opposite directions. The friction which dominates depends on market-level parameters, and we map the optimal tax (or subsidy) across the city in figure 9. This map shows us that the move-in cost friction dominates in the high-rent markets (Upper East Side, Midtown, and Lower West Side), and the welfare-maximizing policy is actually to subsidize vacant landlords. This occurs because the high-quality tenants in these neighborhoods have such high earnings that, from the social planner's point of view, they are worth waiting for. On the other hand, the welfare-maximizing policy is a tax in the more residential, medium-rent neighborhoods, especially the Upper West Side. This indicates that in these neighborhoods, asymmetric internalization of tenant upside is the more quantitatively important friction distorting the vacancy rate from its efficient level.

To resolve inefficiencies from both frictions, an additional policy instrument is required. For example, policymakers could address the asymmetric internalization of option value friction by forcing landlords and tenants to write contracts with profit-sharing agreements rather than constant rents. They could address the wedge in move-in costs by enforcing cost-sharing of move-in costs.

### **7.3.2 Estimating the externality from vacancy**

We back out the per-vacancy externality  $e$  for each market under the assumption that the proposed vacancy tax is the welfare-maximizing Pigouvian tax. Under this assumption, the actual externality per storefront  $e^*$  is given by

$$\tau^{proposed} = \underset{\tau}{\operatorname{argmax}} \mathcal{W}(e^*; \tau) \quad (24)$$

We compute welfare by simulating our model for many periods, for different simulated paths of the aggregate state. For each simulation, we keep track of the surplus generated by each lease, and the vacancy rate in each period. We then compute welfare for each simulation, and average over all simulations.

We estimate  $e^*$  by computing welfare for many combinations of  $e$  and  $\tau$ . For each value of  $e$ , we find the value  $\tau(e)$  which maximizes  $\mathcal{W}(e; \cdot)$ . We can then interpolate, for any proposed tax  $\tau^{proposed}$ , the  $e^*$  for which  $\tau$  is welfare-maximizing.

Table 5 presents the effect of the proposed vacancy tax on long-run average vacancy rates and rents, as well as the implied externality associated with the tax. We find that on average, to justify a vacancy tax of 1% of assessed values, a vacant storefront would have to impose an externality of \$18.72 per square foot, or about thirty percent of observed average rents.

## 8 Conclusion

In this paper, we leverage novel data to begin to understand the key market forces that drive long-run retail vacancy rates and rents. We show that the asymmetry of landlords’ and tenants’ ability to commit to long-term leases, combined with tenant heterogeneity, up-front move-in costs, and search frictions, create option value for different market participants at different times, and that this option value fluctuates with the business cycle. We use our model to investigate the potential impacts of commercial vacancy taxes, a much-discussed urban policy. We view our work as a starting point for future work on the dynamics of commercial real estate leasing markets.

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Figure 1: Empirical Cumulative Distribution of Vacancy Durations



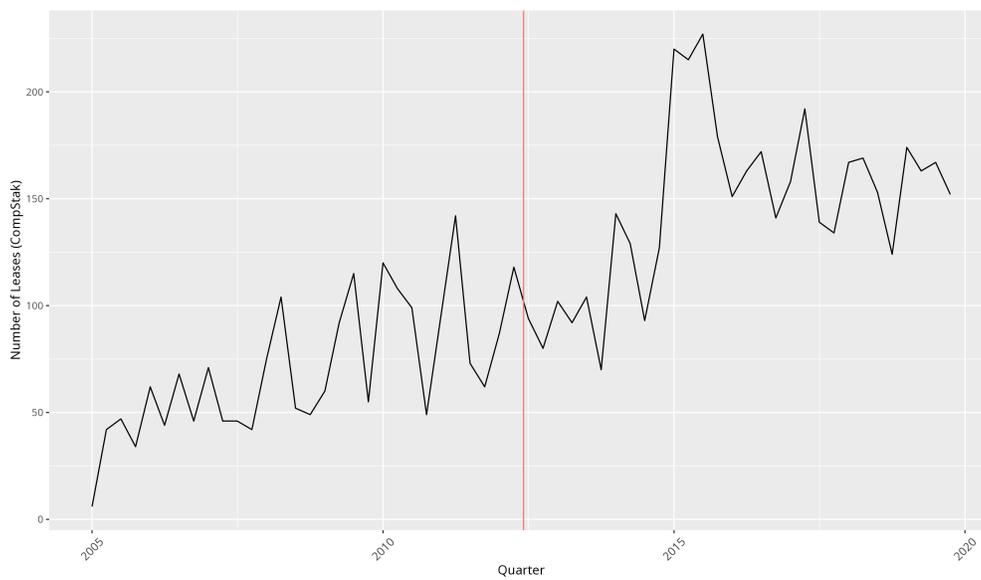
*Note:* Here we plot the empirical cumulative distribution of vacancy lengths in our Live XYZ dataset. This dataset is censored, and here we include all vacancies, including those storefronts which were vacant at the time they are first observed and those storefronts which were still vacant at the time they were last observed. The earliest observations in the Live XYZ dataset are from late 2015, and the last observations were in March 2020. We therefore do not observe any vacancies that last longer than four and a half years. If anything, therefore, we under-estimate the duration of the longest-lived storefront vacancies.

Table 1: Summary Statistics by Community District

Community District	Rent (\$/sqft)	Vacancy (%)	Total # Storefronts	Total # Leases
Financial District	35.21	5.64	1433	645
Lower West Side	60.47	6.37	3740	1778
Lower East Side	31.68	5.39	3381	406
Midtown West	39.16	5.08	2207	658
Midtown	69.26	5.32	3954	2565
Midtown East	38.48	3.77	1918	533
Upper West Side	54.99	4.76	1888	505
Upper East Side	101.80	4.67	3290	901
Weighted Average	60.88	5.23		
Total			21811	7991

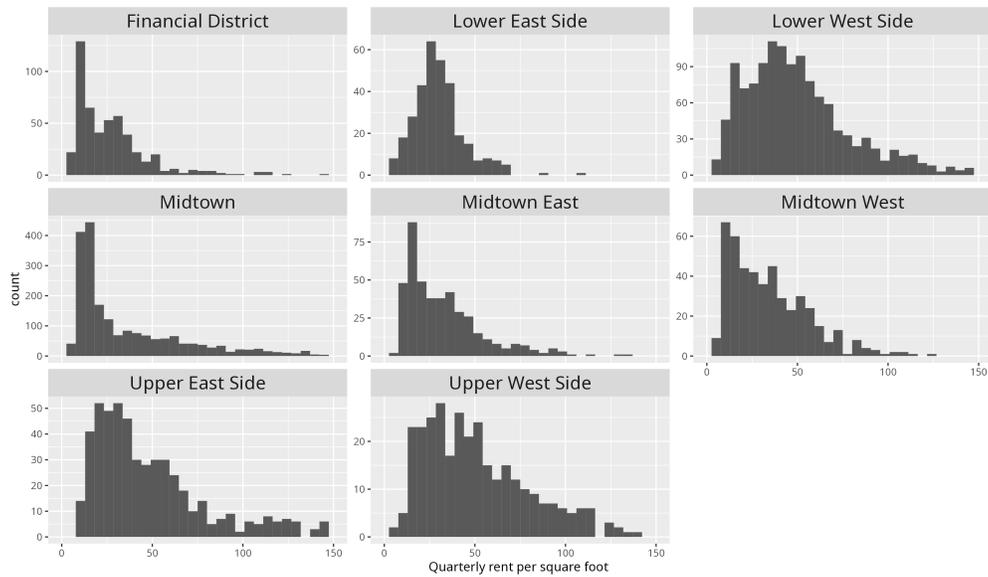
*Note:* We report summary statistics by neighborhood. From the CompStak dataset, we report the average quarterly rent per square foot and the total number of leases we observe from each market. Vacancy rates for 2007Q1-2017Q1 period come from the New York City Comptroller’s report on retail vacancy; from 2017Q2 onward we compute vacancy rates from the Live XYZ dataset. The Comptroller’s report provides vacancy rates at an annual frequency (corresponding to the first quarter of the year); we linearly interpolate to fill in quarterly vacancy rates in missing quarters. We also report the number of unique storefronts and leases observed in each market. To compute the average rent across neighborhoods, we weight each neighborhood’s average rent by the number of leases we observe in that market. Similarly, we weight market-level vacancy rates by the number of storefronts in each market.

Figure 2: CompStak Leases Executed Per Quarter



*Note:* We plot the number of leases in the CompStak dataset that were executed in each quarter. The vertical line indicates the date CompStak was founded. CompStak’s dataset is composed of transactions reported by commercial real estate brokers. Brokers are incentivized to report transactions because sharing information allows them to learn more about transactions they were not involved with. However, we want to be wary of leases reported prior to CompStak’s entry, since brokers who report these transactions may be selected.

Figure 3: Rent Distribution By Community District



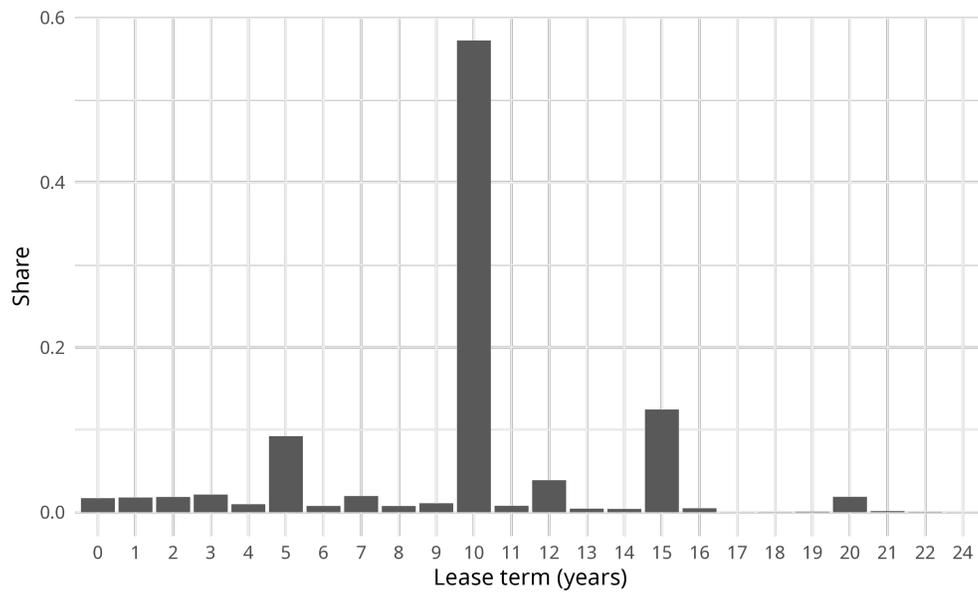
*Note:* We plot the distribution of real quarterly net effective rents (expressed in dollars per square foot) for each market from CompStak. Each observation is a lease, and we pool all leases observed over our whole 2005-2019 sample period.

Table 2: Correlates of Rent

Dependent Variable	(1) log(rent/sqft)	(2) log(rent/sqft)	(3) log(rent/sqft)	(4) log(rent/sqft)
Log Transaction Sqft	-0.20*** (0.02)	-0.22*** (0.01)	-0.23*** (0.02)	-0.23*** (0.02)
Log Median Income	0.22*** (0.04)	0.14*** (0.03)	0.12*** (0.03)	-0.05 (0.05)
Log Years Since Built	0.08** (0.02)	0.02 (0.02)	0.001 (0.02)	-0.02 (0.02)
Avenue Address	0.23*** (0.04)	0.24*** (0.03)	0.23*** (0.03)	0.24*** (0.04)
Log Building Frontage	-0.06 (0.03)	-0.06* (0.03)	-0.06** (0.02)	-0.03 (0.03)
Log Building Floors	0.17*** (0.04)	0.14*** (0.03)	0.06 (0.03)	0.02 (0.04)
Residential Share	-0.48*** (0.09)	-0.33*** (0.08)	-0.13 (0.07)	-0.07 (0.06)
Office Share	-0.38*** (0.10)	-0.20* (0.08)	-0.11 (0.08)	-0.07 (0.07)
Special Purpose District	0.16*** (0.03)	0.19*** (0.03)	0.03 (0.04)	0.13 (0.07)
Chain	0.36*** (0.04)	0.24*** (0.03)	0.24*** (0.03)	0.21*** (0.03)
Lease Term Years	0.0005 (0.005)	0.02*** (0.005)	0.02*** (0.004)	0.02*** (0.004)
<i>Fixed Effects</i>				
Transaction Quarter	Yes	Yes	Yes	Yes
Tenant Industry	No	Yes	Yes	Yes
Zoning	No	No	Yes	Yes
Census Tract	No	No	No	Yes
Observations	2,630	2,630	2,630	2,630
R2	0.22518	0.40147	0.52022	0.62460
Within R2	0.20193	0.20548	0.14973	0.15012

*Note:* We regress log monthly rent per square foot on observable landlord and tenant characteristics using OLS. Our sample is the set of leases from the CompStak dataset that we can match to tenants active in the Live XYZ dataset, so that we can include industry fixed effects and a dummy for whether the door is on a street (a small east-west side street) or an avenue (a major north-south thoroughfare). Standard errors are clustered at the transaction quarter and census tract level. Transaction square footage refers to the total amount of space being rented by the tenant. Median income is the income of the census tract in 2016 from the American Community Survey. Residential share and office share refer to the share of the entire building floor space devoted to residential and office uses, respectively, as reported by New York City's Primary Land Use Tax Lot Output (PLUTO) dataset. Special purpose districts have additional, unique zoning rules that vary on a case-by-case basis.

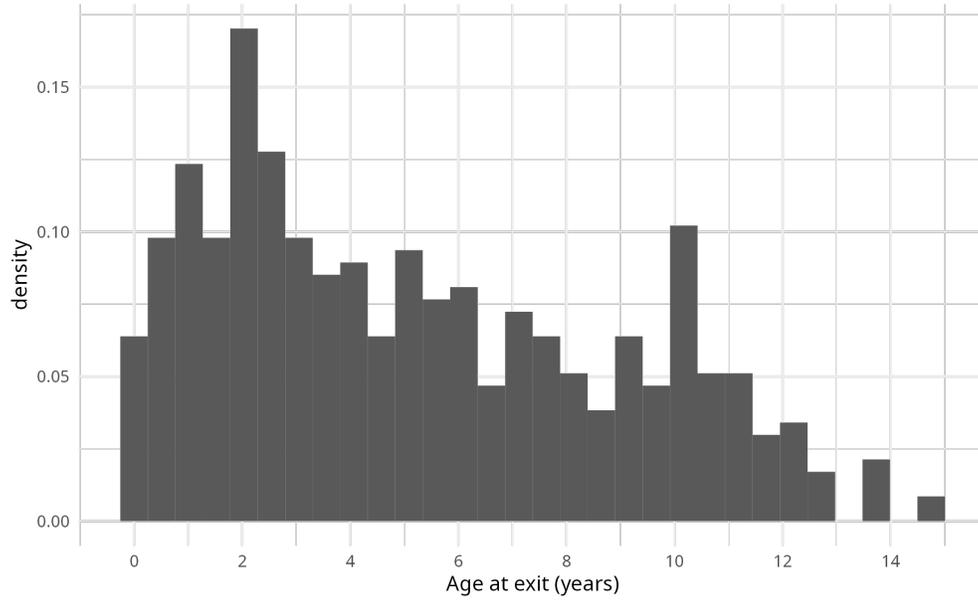
Figure 4: Contractual Lease Term Distribution



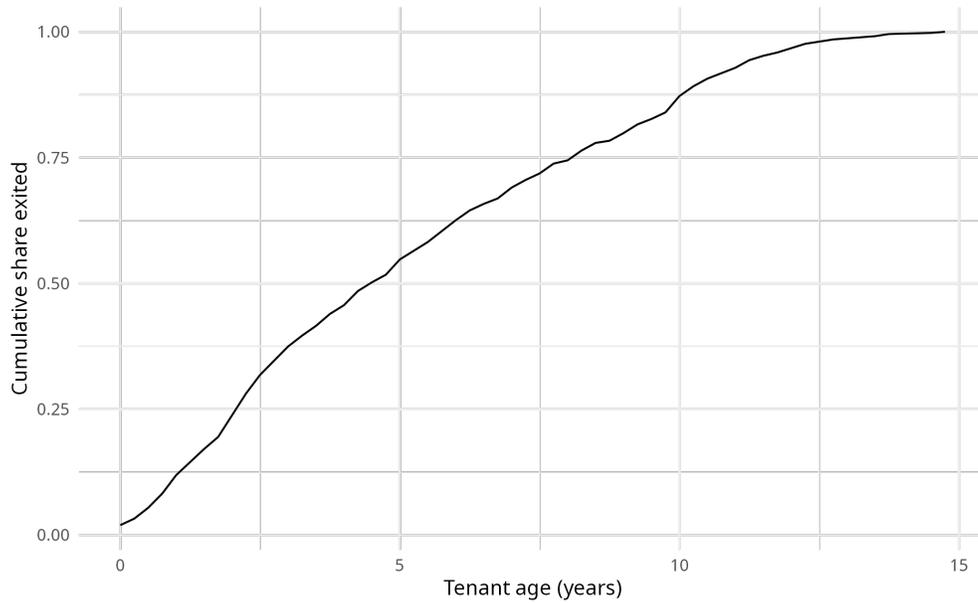
*Note:*

Figure 5: Lease Age at Exit

(a) Empirical Distribution



(b) Empirical Cumulative Distribution



*Note:* These figures are constructed from the sample of 462 tenants for whom we are able to match their lease in CompStak to their exit date in the Live XYZ dataset.

Figure 6: Aggregate State Path



Table 3: Aggregate State Transition Parameter Estimates

Parameter	Estimate
$\rho_g$	0.95 (0.04)
$\mu_g$	333.75 (6.65)
$\sigma_g^2$	6.8

Table 4: Model Parameter Estimates

Community District	$\sigma_\phi$	$\mu_\theta$	$\sigma_\theta$	$\lambda_0$	$\lambda_g$
Financial District	2.21 (0.414)	-1.818 (0.002)	0.178 (0.003)	10.514 (5.222)	0.184 (0.003)
Lower West Side	2.185 (0.398)	-1.549 (0.01)	0.25 (0.007)	2.84 (0.551)	0.073 (0.009)
Lower East Side	2.433 (0.637)	-1.803 (0.011)	0.163 (0.005)	6.273 (0.651)	0.286 (0.01)
Midtown West	1.867 (0.169)	-1.682 (0.047)	0.174 (0.042)	15.635 (7.671)	0.131 (0.021)
Midtown	1.923 (0.331)	-1.528 (0.011)	0.281 (0.008)	8.175 (3.605)	-0.047 (0.032)
Midtown East	1.965 (0.099)	-1.697 (0.032)	0.17 (0.002)	21.035 (2.889)	0.249 (0.11)
Upper West Side	2.268 (0.443)	-1.596 (0.023)	0.232 (0.003)	12.092 (0.446)	0.17 (0.028)
Upper East Side	3.184 (2.115)	-0.859 (0.095)	0.156 (0.071)	-0.782 (0.628)	-0.157 (0.043)

Estimated parameters for each of our markets.  $\mu_\theta$  and  $\sigma_\theta$  are the parameters of the lognormal distribution from which tenant types are drawn.  $\sigma_\phi$  governs the mean of tenant opportunity costs; a tenant of age  $j$  has an average opportunity cost of  $\sigma_\phi \times (T - j)$ . Move-in costs  $m$  are calibrated to \$650 per square foot.  $\lambda_0$  and  $\lambda_g$  are parameters of the matching function. Standard errors (in parentheses) are computed using a discrete approximation to the gradient of the moment condition.

Figure 7: Effects of Reducing Variance

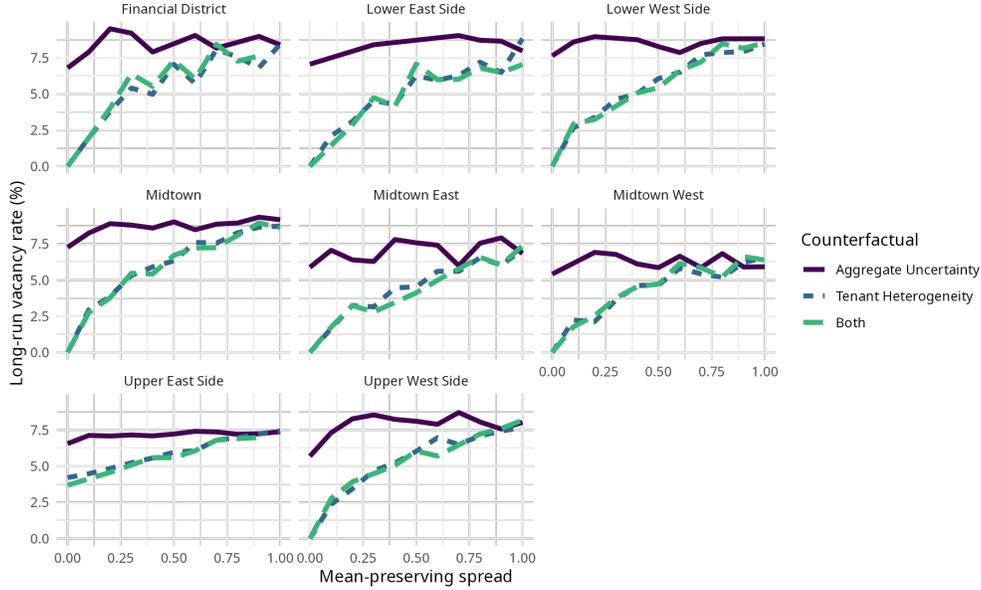


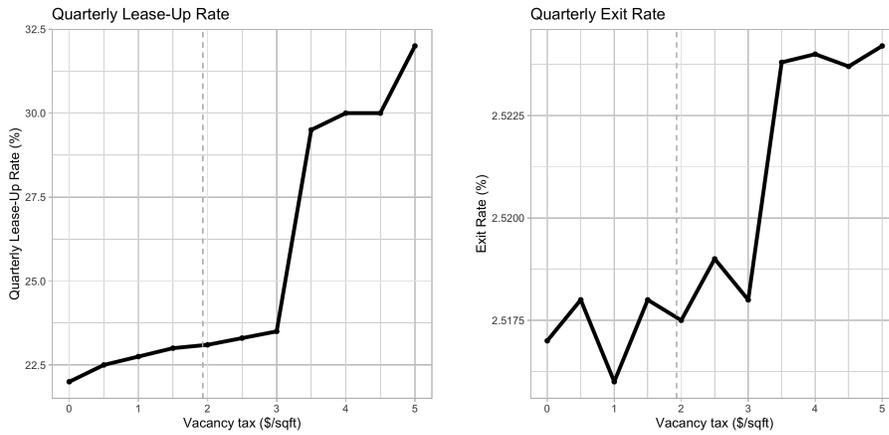
Table 5: Effect of Vacancy Tax on Long-Run Moments

Community District	Vacancy Tax $\tau$ (\$/sqft)	$\Delta$ Vacancy Rate (%)	$\Delta$ Average Rent (%)	Implied Externality (per vacant sqft)
Financial District	0.98	-0.92	0.00	13.23
Lower West Side	1.93	-1.09	-0.16	12.26
Lower East Side	0.96	-0.98	-0.23	2.14
Midtown West	1.29	-0.61	0.00	20.33
Midtown	2.17	-3.05	-0.50	36.20
Midtown East	1.24	-1.71	-0.25	15.00
Upper West Side	1.74	-1.51	-0.18	5.00
Upper East Side	3.48	-13.25	-2.20	45.56
Average	1.72	-2.89	-0.44	18.72

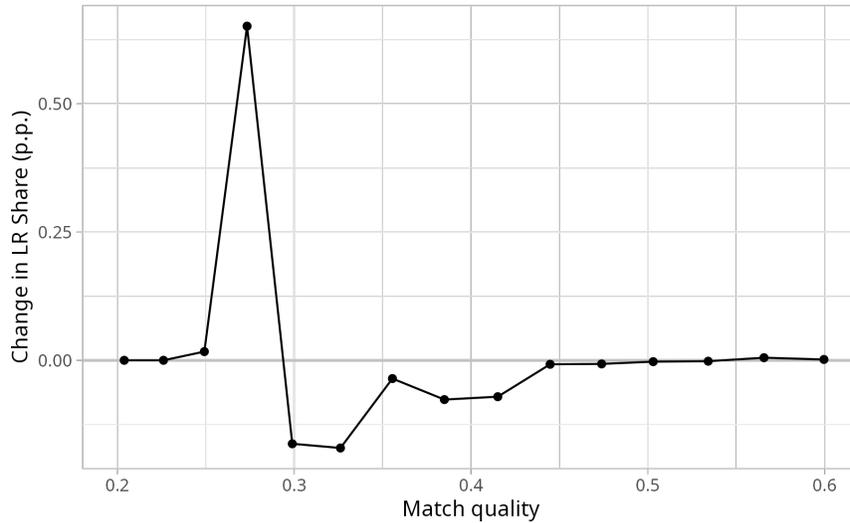
This table reports the effects of a 1% tax on vacant assessed values for each of our 8 neighborhoods. We proxy for assessed value of vacant properties using the value of search in the model,  $\mathbb{E}[U(g)]$ . The levels of tax and the implied externality of vacancy are reported in dollars per square foot at a quarterly level. Relative to the estimated model, we report the percentage change in the long-run vacancy rate and in average rents.

Figure 8: Effect of Vacancy Tax on Churn and Crowd-Out

(a) Establishment Churn



(b) Crowd-Out



These figures show the effect of increasing the vacancy tax on quarterly lease-up and exit rates on the Lower West Side. Results for other neighborhoods are similar. Large discrete jumps in both probabilities occur because we solve a discrete approximation to the continuous model presented in section 4.



## A Microfounding Tenant Profits

We assume a representative consumer with CES utility across the retail tenants  $i$  within a market. Each retailer offers a unique variety of retail goods or services:

$$U = \left( \sum_i \alpha_i^{\frac{1}{\sigma}} x_i^{\frac{\sigma-1}{\sigma}} \right)^{\frac{\sigma}{1-\sigma}} \text{ subject to } \sum_i p_i x_i = B \quad (25)$$

where  $x_i$  is the quantity of variety  $i$ ,  $p_i$  is the price of variety  $i$ ,  $\sigma$  is the elasticity of substitution,  $B$  is the budget constraint, and  $\alpha_i$  is a preference parameter for variety  $i$ .

We derive consumer demand in the usual way and obtain the standard demand curve:

$$x_a^{\text{demand}} = \frac{B p_a^{-\sigma}}{\sum_i \frac{\alpha_i}{\alpha_a} p_i^{1-\sigma}} \quad (26)$$

Tenants engage in Cournot competition. Specifically, the tenant producing variety  $a$  chooses a quantity  $x_a$  to produce to maximize static profits, given marginal costs  $c_a$  and a vector  $x_{-a}$  of quantities produced by all other varieties:

$$\pi_a(x_a, x_{-a}) = \max_{x_a} x_a \cdot (p_a(x_a, x_{-a}) - c_a) \quad (27)$$

The resulting supply curve is

$$x_a^{\text{supply}} = \left( \frac{B}{\sum_i \frac{\alpha_i}{\alpha_a} p_i^{1-\sigma}} \right) \left( \frac{1}{\sigma^\sigma (p_a - c_a)^\sigma} \right) \quad (28)$$

Setting demand (26) and supply (28) equal to each other allows us to solve for equilibrium prices and quantities. We obtain the familiar Cournot markup formula

$$p_a^* = \frac{\sigma}{\sigma - 1} c_a \quad (29)$$

and plug this into the supply curve to get equilibrium quantities:

$$x_a^* = \frac{B}{\left(\frac{\sigma}{\sigma-1}\right) c_a + P_{-a} \left(\frac{\sigma}{\sigma-1}\right)^\sigma c_a^\sigma} \quad (30)$$

Finally, we solve for equilibrium static flow profits by plugging equilibrium prices and quantities

into the profit function for variety  $a$ :

$$\pi_a^* = \frac{B}{\sigma + Ac_a^{\sigma-1}} \quad (31)$$

where  $A = \sigma P_{-a} \sigma^{1-\sigma} (\sigma - 1)^{1-\sigma}$ .

In the structural leasing model of section 4, tenant quality  $\theta_a$  represents  $\frac{1}{\sigma + Ac_a^{\sigma-1}}$ . The aggregate state variable  $g$  in the structural model corresponds to consumer budgets  $B$ . We therefore assume in the structural model that tenant profits take a multiplicative form:  $\pi(g, \theta) = g\theta$ .

## B Model Proofs

**Claim:**  $W(j, r, g, \phi; \theta)$  is strictly decreasing in  $r$  for all  $j, g, \phi, \theta$ .

*Proof.* Consider two arbitrary rent values,  $r$  and  $r'$ , such that  $r' > r$ .

For lease age  $j = T$ , we have

$$W(T, r, g, \phi; \theta) = \pi(g, \theta) - r > \pi(g, \theta) - r' = W(T, r', g, \phi; \theta)$$

for all  $g, \theta, \phi$ .

Suppose for lease age  $j + 1$ ,  $W(j, r, g, \phi; \theta) > W(j, r', g, \phi; \theta)$  for  $r' > r$  and all  $g, \theta, \phi$ .

Then taking expectations over  $\phi$  and  $g$ , we get

$$\begin{aligned} \mathbb{E}_{\phi', g'}[W(j+1, r, g', \phi', \theta) | g] &= \int_{g', \phi'} W(j+1, r, g', \phi'; \theta) dF(\phi', g' | g) \\ &> \int_{g', \phi'} W(j+1, r', g', \phi'; \theta) dF(\phi', g' | g) \\ &= \mathbb{E}_{\phi', g'}[W(j+1, r', g', \phi', \theta) | g] \end{aligned}$$

We now back up to compare the conditional values of exiting and staying in the lease in period  $j$  at rents  $r$  and  $r'$ . Since  $-r > -r'$  and  $\mathbb{E}_{\phi', g'}[W(j+1, r, g', \phi', \theta) | g] > \mathbb{E}_{\phi', g'}[W(j+1, r', g', \phi', \theta) | g]$ , we have

$$\begin{aligned}
W^{continue}(j, r, g; \theta) &= \pi(g, \theta) - r + \beta \mathbb{E}_{\phi', g'}[W(j+1, r, g', \phi', \theta) \mid g] \\
&> \pi(g, \theta) - r' + \beta \mathbb{E}_{\phi', g'}[W(j+1, r', g', \phi', \theta) \mid g] \\
&= W^{continue}(j, r', g; \theta)
\end{aligned}$$

and

$$W^{exit}(j, r, g, \phi; \theta) = -r + \phi > -r' + \phi = W^{exit}(j, r', g, \phi; \theta)$$

Since  $W^{continue}(j, r, g; \theta) > W^{continue}(j, r', g; \theta)$  and  $W^{exit}(j, r, g, \phi; \theta) > W^{exit}(j, r', g, \phi; \theta)$ ,

$$\begin{aligned}
W(j, r, g, \phi; \theta) &= \max\{W^{continue}(j, r, g; \theta), W^{exit}(j, r, g, \phi; \theta)\} \\
&> \max\{W^{continue}(j, r', g; \theta), W^{exit}(j, r', g, \phi; \theta)\} \\
&= W(j, r', g, \phi; \theta)
\end{aligned}$$

□

**Claim:**  $\phi^*(j, r, g; \theta)$  is strictly decreasing in  $r$  and  $p^x(j, r, g; \theta)$  is strictly increasing in  $r$  for all  $j < T, g, \phi, \theta$ .

*Proof.* We know from the previous proof that  $\mathbb{E}_{g, \phi}[W(j, r, g, \phi; \theta)] > \mathbb{E}_{g, \phi}[W(j, r', g, \phi; \theta)]$  for  $r' > r$ .

Therefore

$$\begin{aligned}
\phi^*(j, r', g; \theta) &= \pi(g, \theta) + \beta \mathbb{E}_{g, \phi}[W(j+1, r', g, \phi; \theta)] \\
&< \pi(g, \theta) + \beta \mathbb{E}_{g, \phi}[W(j+1, r, g, \phi; \theta)] = \phi^*(j, r, g, \theta)
\end{aligned}$$

So  $\phi^*(j, r, g, \theta)$  is strictly decreasing in  $r$ . As long as the CDF of  $\phi$  is strictly increasing, then the tenant's exit probability  $p^x(j, r, g; \theta)$  is increasing in  $r$  for all  $j, g, \theta$ .

□

**Claim:**  $W(j, r, g, \phi; \theta)$  is weakly increasing in  $\theta$  for all  $j, r, \phi, g > 0$ .

*Proof.* Consider two different tenant qualities  $\theta$  and  $\theta'$  such that  $\theta' > \theta$ .

In the terminal lease period

$$\begin{aligned}
W(T, r, g, \phi; \theta') &= \pi(g, \theta') - r \\
&= g\theta' - r \\
&> g\theta - r \\
&= \pi(g, \theta) - r \\
&= W(T, r, g, \phi; \theta)
\end{aligned}$$

Suppose for lease age  $j + 1$  we know that  $W(j + 1, r, g, \phi; \theta') \geq W(j + 1, r, g, \phi; \theta)$  for  $\theta' > \theta$ . Then taking expectations over  $\phi$  and  $g$ , we get

$$\begin{aligned}
\mathbb{E}_{\phi', g'}[W(j + 1, r, g', \phi', \theta') \mid g] &= \int_{g', \phi'} W(j + 1, r, g', \phi'; \theta') dF(\phi', g' \mid g) \\
&\geq \int_{g', \phi'} W(j + 1, r, g', \phi'; \theta) dF(\phi', g' \mid g) \\
&= \mathbb{E}_{\phi', g'}[W(j + 1, r, g', \phi', \theta) \mid g]
\end{aligned}$$

We now back up to compare the conditional values of exiting and staying in the lease in period  $j$  for tenants of types  $\theta$  and  $\theta'$ .  $W^{exit}$  doesn't depend on  $\theta$ , but  $W^{continue}$  does and is strictly increasing in  $\theta$  since  $\pi(g, \theta)$  is strictly increasing in  $\theta$ :

$$\begin{aligned}
W^{continue}(j, r, g; \theta') &= \pi(g, \theta') - r + \beta \mathbb{E}_{\phi', g'}[W(j + 1, r, g', \phi', \theta') \mid g] \\
&> \pi(g, \theta) - r + \beta \mathbb{E}_{\phi', g'}[W(j + 1, r, g', \phi', \theta) \mid g] \\
&= W^{continue}(j, r, g; \theta)
\end{aligned}$$

Since  $W^{continue}(j, r, g; \theta') > W^{continue}(j, r, g; \theta)$  and  $W^{exit}(j, r, g, \phi; \theta') = W^{exit}(j, r, g, \phi; \theta)$ ,

$$\begin{aligned}
W(j, r, g, \phi; \theta') &= \max\{W^{continue}(j, r, g; \theta'), W^{exit}(j, r, g, \phi; \theta')\} \\
&\geq \max\{W^{continue}(j, r, g; \theta), W^{exit}(j, r, g, \phi; \theta)\} \\
&= W(j, r, g, \phi; \theta)
\end{aligned}$$

□

**Claim:**  $\phi^*(j, r, g; \theta)$  is strictly increasing and  $p^x(j, r, g; \theta)$  is strictly decreasing in  $\theta$  for all  $j < T, r, \phi, g > 0$ .

*Proof.* We know from the previous proof that  $\mathbb{E}_{g,\phi}[W(j, r, g, \phi; \theta')] \geq \mathbb{E}_{g,\phi}[W(j, r, g, \phi; \theta)]$  for  $\theta' > \theta$ . We also know that for  $g > 0$ ,  $\pi(g, \theta) > \pi(g, \theta')$ . Therefore:

$$\begin{aligned}\phi^*(j, r, g; \theta) &= \pi(g, \theta) + \beta \mathbb{E}_{g,\phi}[W(j+1, r, g, \phi; \theta)] \\ &< \pi(g, \theta') + \beta \mathbb{E}_{g,\phi}[W(j+1, r, g, \phi; \theta')] = \phi^*(j, r, g; \theta')\end{aligned}$$

So  $\phi^*(j, r, g, \theta)$  is strictly decreasing in  $\theta$ . As long as the CDF of  $\phi$  is strictly increasing, then the tenant's exit probability  $p^x(j, r, g; \theta)$  is decreasing in  $\theta$  for all  $j, g, r$ .

□